

Note 1 - Summary of Significant Accounting Policies

The accompanying financial statements of the state of Washington have been prepared in conformity with generally accepted accounting principles (GAAP). The Office of Financial Management (OFM) is the primary authority for the state's accounting and reporting requirements. OFM has adopted the pronouncements of the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles nationally. For government-wide and enterprise fund reporting, the state follows only those private-sector standards issued on or before November 30, 1989, unless those pronouncements conflict with or contradict the pronouncements of the GASB. The more significant of the state's accounting policies follow.

A. Reporting Entity

In evaluating how to define the state of Washington, for financial reporting purposes, management has considered: all funds, organizations, institutions, agencies, departments, and offices that are legally part of the state (the primary government); organizations for which the state is financially accountable; and other organizations for which the nature and significance of their relationship with the state are such that exclusion would cause the state's financial statements to be misleading or incomplete.

Financial accountability is manifest when the primary government appoints a voting majority of an organization's governing body and is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government regardless of whether the organization has a separately elected governing board, a governing board appointed by a higher level of government, or a jointly appointed board. An organization is fiscally dependent if it is unable to determine its budget without another government having the substantive authority to approve or modify that budget, to levy taxes or set rates or charges without substantive approval by another government, or to issue bonded debt without substantive approval by another government.

Based on this criteria, the following are included in the financial statements of the primary government:

STATE AGENCIES - Except as otherwise described herein, all state elected offices, departments, agencies, commissions, boards, committees, authorities, and councils (agencies) and all funds and account groups of the state are included in the primary government. Executives of these agencies are either elected, directly appointed by the Governor, appointed by a board which is appointed by the Governor, or appointed by a board which is in part appointed by the Governor.

Additionally, a small number of board positions are established by statute or independently elected. The state Legislature creates these agencies, assigns their programs, approves operational funding, and requires financial accountability. The Legislature also authorizes all bond issuances for capital construction projects for the benefit of state agencies. The legal liability for these bonds and the ownership of agency assets reside with the state.

COLLEGES AND UNIVERSITIES - The governing boards of the five state universities, the state college, and the 33 state community and technical colleges are appointed by the Governor. Each college's governing board appoints a president to function as chief administrator. The state Legislature approves budgets and budget amendments for the colleges' appropriated funds, which include the state's General Fund as well as certain capital projects funds. The state Treasurer issues general obligation debt for major campus construction projects. However, the colleges are authorized to issue revenue bonds for construction of facilities for certain revenue generating activities such as housing, dining, and parking. These revenue bonds are payable solely from and secured by fees and revenues derived from the operation of constructed facilities; the legal liability for the bonds and the ownership of the college assets reside with the state. Colleges do not have separate corporate powers and sue and are sued as part of the state with legal representation provided through the state Attorney General's Office. Since the colleges are legally part of the state, their financial operations, including their blended component units, are reported in the primary government financial statements using the fund structure prescribed by GASB, not discretely reported according to the fund structure of the American Institute of Certified Public Accountants college and university reporting model.

RETIREMENT SYSTEMS - The state of Washington, through the Department of Retirement Systems, administers eight retirement systems for public employees of the state and political subdivisions: the Public Employees' Retirement System, the Teachers' Retirement System, the School Employees' Retirement System, the Law Enforcement Officers' and Fire Fighters' Retirement System, the Washington State Patrol Retirement System, the Judicial Retirement System, and the Judges Retirement Fund. The director of the Department of Retirement Systems is appointed by the Governor.

There are two additional retirement systems administered outside of the Department of Retirement Systems. The Volunteer Fire Fighters' Relief and Pension Fund is administered through the Board for Volunteer Fire Fighters, which is appointed by the Governor. The Judicial Retirement Account is administered through the Administrator for the Courts under the direction of the Board for Judicial Administration.

The state Legislature establishes laws pertaining to the creation and administration of all public retirement systems. The participants of the public retirement systems together with the state provide funding for all costs of the systems based upon actuarial valuations. The state establishes benefit levels and approves the actuarial assumptions used in determining contribution levels.

All ten of the aforementioned retirement systems are included in the primary government's financial statements.

COMPONENT UNITS - Discrete component units are entities which are legally separate from the state but which are financially accountable to the state. The following are discretely presented in the financial statements of the state in the component units column:

The WASHINGTON STATE HOUSING FINANCE COMMISSION, the WASHINGTON HIGHER EDUCATION FACILITIES AUTHORITY, the WASHINGTON HEALTH CARE FACILITIES AUTHORITY, and the WASHINGTON ECONOMIC DEVELOPMENT FINANCE AUTHORITY (financing authorities) were created by the Legislature in a way that specifically prevents them from causing the state to be liable or responsible for their acts and obligations, including, but not limited to, any obligation to pay principal and interest on financing authority bonds. The financing authorities cannot obligate the state, either legally or morally, and the state has not assumed any obligation of, or with respect to, the financing authorities.

The financing authorities are reported as discrete component units because state officials either serve on or appoint the members of the governing bodies of the authorities. The state also has the ability to influence the operations of the authorities through legislation.

Financial reports of these financing authorities may be obtained from each authority at the following addresses:

Washington Health Care Facilities Authority
410 - 11th Avenue SE, Suite 201
PO Box 40935
Olympia, WA 98504-0935

Washington State Housing Finance Commission
Washington Higher Education Facilities Authority
Washington Economic Development Finance Authority
1000 Second Avenue, Suite 2700
Seattle, WA 98104-1046

The WASHINGTON STATE PUBLIC STADIUM AUTHORITY (PSA) was created by the Legislature to acquire, construct, own, and operate a stadium, exhibition center, and parking garage. The state has budget approval authority over a majority of PSA's funding sources. Further, conditioned upon certain events occurring, the state is authorized to issue and has issued general obligation bonds to participate in the funding of project construction costs. Under statute, the state's share of the total project cost is capped at \$300 million. Project costs in excess of \$300 million are the responsibility of the project's private partner, First & Goal, Inc. The bonds will be repaid through new state lottery games, a state sales tax credit, extension of the local hotel/motel tax, and parking and admissions taxes at the new facility. Financial reports of the PSA may be obtained at the following address:

Washington State Public Stadium Authority
401 Second Avenue South, Suite 520
Seattle, WA 98104-0280

B. Government-wide and Fund Financial Statements

Government-wide Financial Statements

The state presents two basic government-wide financial statements: the Statement of Net Assets and the Statement of Activities. These government-wide financial statements report information on all non-fiduciary activities of the primary government and its component units. The financial information for the primary government is distinguished between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed

in whole or in part by fees charged to external parties for goods and services.

Statement of Net Assets – The Statement of Net Assets presents the state’s non-fiduciary assets and liabilities. As a general rule, balances between governmental and business-type activities are eliminated.

Assets and liabilities are presented in a net assets format in order of liquidity. Net assets are classified into three categories:

- Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, notes and other debt that are attributed to the acquisition, construction, or improvement of those assets.
- Restricted net assets results when constraints are placed on net asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories.

Statement of Activities - The Statement of Activities reports the extent to which each major state program is supported by general state revenues or is self-financed through fees and intergovernmental aid. For governmental activities, a major program is defined as a function. For business-type activities, a major program is an identifiable activity.

Program revenues offset the direct expenses of major programs. Direct expenses are those that are clearly identifiable within a specific function or activity. Program revenues are identified using the following criteria:

- Charges to customers for goods and services of the program. A customer is one who directly benefits from the goods or services or is otherwise directly affected by the program, such as a state citizen or taxpayer, or other governments or nongovernmental entities.
- Amounts received from outside entities that are restricted to one or more specific program. These amounts can be operating or capital in nature.
- Earnings on investments that are restricted to a specific program are also considered program revenues.

General revenues consist of taxes and other items not meeting the definition of program revenues.

Generally the effect of internal activities is eliminated. Exceptions to this rule include charges between the health insurance and workers’ compensation insurance programs and various other state programs and functions. Elimination of these charges would distort the direct costs and revenues reported for the various activities involved.

Fund Financial Statements

The State uses 501 accounts that are combined into 55 rollup funds. The State presents separate financial statements for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and major individual proprietary funds are reported in separate columns in the fund financial statements, with nonmajor funds being combined into a single column regardless of fund type. Internal service and fiduciary funds are reported by fund type. Major funds include:

Major Governmental Funds:

- **General Fund** is the state’s primary operating fund. This fund is used to account for all financial resources and transactions not required to be accounted for in other funds.
- **Higher Education Special Revenue Fund** primarily accounts for grants and contracts received for research and other educational purposes. This fund also accounts for charges for services by state institutions of higher education.
- **Higher Education Endowment Fund** is used by the state to account for gifts and bequests that the donors have specified must remain intact. Each gift is governed by various restrictions on the investment and use of the funds.

Major Enterprise Funds:

- **Workers’ Compensation Fund** is used to account for the workers' compensation program that provides medical, time-loss, and disability benefit payments to qualifying individuals sustaining work-related injuries.
- **Unemployment Compensation Fund** is used to account for the unemployment compensation program. It accounts for the deposit of funds requisitioned from the Federal Unemployment Trust Fund, to provide services to eligible participants within the state, and to pay unemployment benefits.

The state includes the following governmental and proprietary fund types within nonmajor funds:

Nonmajor Governmental Funds:

- **Special Revenue Funds** are used to account for a variety of state programs including public safety and health assistance programs; natural resource and wildlife protection and management programs; the state's transportation programs which include the operation of the state's ferry system and maintenance and preservation of non-interstate highway system; K-12 school construction; and construction and loan programs for local public works projects.
- **Debt Service Funds** are used by the state to account for the accumulation of resources for, and the payment of, principal and interest on the state's general obligation bonds.
- **Capital Projects Funds** are used to account for the acquisition, construction, and remodeling of public buildings including higher education facilities.
- **Common School Permanent Fund** accounts for the principal derived from the sale of timber. Interest earned is used for the benefit of common schools.

Nonmajor Proprietary Funds:

- **Enterprise Funds** are used to account for the state's business type operations including: the health insurance program; student housing and dining, parking and bookstore operations; the state lottery; state liquor stores; the guaranteed tuition and college savings program; and the convention and trade center.
- **Internal Service Funds** are used to account for the provision of legal, motor pool, data processing, risk management, and other services by one department or agency to other departments or agencies of the state on a cost-reimbursement basis.

The state reports the following fiduciary funds:

- **Pension (and other employee benefit) Trust Funds** - are used to report resources that are required to be held in trust by the state for the members and beneficiaries of defined benefit pension plans, defined contribution pension plans, and other employee benefit plans.
- **Local Government Investment Pool (LGIP)** is used to report the external portion of LGIP, which is reported, by the state as the sponsoring government.

- **Private-Purpose Trust Funds** are used to report trust arrangements, other than pension and investment trusts, under which principal and income benefit individuals, private organizations, or other governments. Examples include administration of student grant and loan programs and unclaimed property.
- **Agency Funds** - are used to account for resources held by the state in a purely custodial capacity for other governments, private organizations or individuals.

Operating and Non-operating Revenues and Expenses - The state's proprietary funds make a distinction between operating and nonoperating revenues and expenses. Operating revenues and expenses generally result from providing goods and services directly related to the principal operations of the funds. For example, operating revenues for the state's workers' compensation and health insurance funds consist of premiums collected and investment earnings. Operating expenses consist of the claims paid to covered individuals, claims adjustment expenses, costs of commercial insurance coverage and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating, including interest expense and investment gains and losses.

Application of Restricted/Unrestricted Resources -

When both restricted and unrestricted resources are available for use, it is the state's policy to use restricted resources first, then unrestricted resources as they are needed.

C. Measurement Focus and Basis of Accounting

For government-wide reporting purposes, the state uses the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

For fund statement reporting purposes, the state uses the current financial resources measurement focus and modified accrual basis of accounting for governmental funds. With the current financial resources measurement focus, generally only current assets and current liabilities are included on the balance sheet. Operating statements for these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). “Measurable” means the amount of the transaction can be reasonably estimated. “Available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Primary revenues that are determined to be susceptible to accrual include sales taxes, business and occupation taxes, motor fuel taxes, federal grants-in-aid, and charges for services.

Revenues from property taxes are determined to be available if collected within 60 days. Revenue for timber cutting contracts is accrued when the timber is harvested. Revenues from licenses, permits, and fees are recognized when received in cash. Revenues related to expenditure driven grant agreements are recognized when the qualifying expenditures are made. All other accrued revenue sources are determined to be available if collectible within 12 months.

Property taxes are levied in December for the following calendar year. The first half-year collections are due by April 30, and the second half-year collections are due by October 31. Since the state is on a fiscal year ending June 30, the first half-year collections are recognized as revenue, if collected within 60 days of the fiscal year end. The second half-year collections are recognized as receivables offset by deferred revenue. The lien date on property taxes is January 1 of the tax levy year.

Under modified accrual accounting, expenditures are recognized when the related fund liability is incurred. Exceptions to the general modified accrual expenditure recognition criteria include unmatured interest on general long-term obligations which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

The state reports deferred revenues on its governmental fund balance sheet. Deferred revenues arise when a potential revenue does not meet both the “measurable” and the “available” criteria for revenue recognition in the current period. Deferred revenues also arise when resources are received by the state before it has a legal claim to them, such as when grant monies are received prior to the incurrence of qualifying expenditures.

All proprietary and trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operations of these funds are included on the statement of net assets. Operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net assets. Net assets are

presented as 1) invested in capital assets, net of related debt, 2) restricted and 3) unrestricted.

All proprietary and trust funds are reported using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when incurred.

D. General Budgetary Policies and Procedures

The legal level of budgetary control is at the fund/account, agency, and appropriation level, with administrative controls established at lower levels of detail in certain instances. The accompanying budgetary schedules presented as Required Supplementary Information (RSI) are not presented at the legal level of budgetary control. This is due to the large number of appropriations within individual agencies that would make such a presentation in the accompanying financial schedules extremely cumbersome. Section 2400.112 of the GASB Codification of Governmental Accounting and Financial Reporting Standards provides for the preparation of a separate report in these extreme cases. For the state of Washington, a separate report has been prepared for the 2001-2003 Biennium to illustrate legal budgetary compliance. Appropriated budget versus actual expenditures, and estimated versus actual revenues and other financing sources (uses) for appropriated funds at agency and appropriation level are presented in Report MFS1054 for governmental funds. A copy of this report is available at the Office of Financial Management, 6639 Capitol Boulevard, PO Box 43113, Olympia, Washington 98504-3113. For additional budgetary information, please refer to the notes to RSI presented later in this report.

E. Cash and Investments

Investments of surplus or pooled cash balances are reported on the accompanying Statements of Net Assets, Balance Sheets and Statements of Cash Flows as “Cash and Pooled Investments.” The Office of the State Treasurer invests state treasury cash surpluses where funds can be disbursed at any time without prior notice or penalty. As a result, the cash balances of funds with surplus pooled balances are not reduced for these investments. For reporting purposes, pooled cash is stated at fair value or amortized cost, which approximates fair value. For the purposes of the Statement of Cash Flows, the state considers cash and short-term, highly-liquid investments, that are both readily convertible to cash and are so near their maturity dates that they present insignificant risk of changes in value because of changes in interest rates, to be cash equivalents.

The method of accounting for noncurrent investments varies depending upon the fund classification. Investments in the state's Local Government Investment Pool (LGIP), an external investment pool operated in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940, are reported at amortized cost. The Office of the State Treasurer prepares a stand-alone LGIP financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, phone number (360) 902-9000 or TDD (360) 902-8963.

All other noncurrent investments are reported at fair value. The fair value of investments is based on published market prices and quotations from major investment brokers at current exchange rates, as available. Privately held mortgages have been valued at cost which approximates fair market value. The fair value of real estate investments has been estimated based on independent appraisals. Venture capital and leveraged buy-out investments are determined by independent investment advisors based on analysis of the audited financial statements of the underlying partnerships. For information on derivative financial instruments utilized by the state, refer to Note 3.

F. Receivables

Receivables in the state's governmental funds consist primarily of tax and federal revenues. Receivables in all other funds have arisen in the ordinary course of business. Receivables are recorded when either the asset or revenue recognition criteria (refer to Note 1.C) have been met. All receivables are reported net of an allowance for accounts estimated to be uncollectible.

For government-wide reporting purposes, amounts recorded as interfund/interagency receivables and payables are eliminated in the governmental and business-type activities columns on the Statement of Net Assets, except for the net residual balance that is reported as "internal balances." Amounts recorded in governmental and business-type activities as due to or from fiduciary funds have been reported as due to or from other governments.

G. Inventories

Consumable inventories, consisting of expendable materials and supplies held for consumption, are reported in the state's financial statements if the annual balance on hand within an agency is estimated to be \$25,000 or more. Consumable inventories are generally valued at cost using the first-in, first-out method. All merchandise inventories are considered reportable for financial statement purposes. Merchandise inventories are generally valued at cost using the first-in, first-out method. Donated consumable inventories are recorded

at fair market value. Food stamps on hand are recorded at face value.

For governmental activities, inventories are recorded using the consumption method. For business-type activities, inventories are expensed when used or sold.

For governmental fund reporting, inventory balances are also recorded as a reservation of fund balance indicating that they do not constitute "available spendable resources" except for \$70 thousand in food stamps and \$3.7 million in federally donated consumable inventories, both of which are offset by deferred revenues because they do not constitute a fund resource until issued or consumed.

H. Capital Assets

Except as noted below, it is the state's policy to capitalize all land; all additions and improvements to the state highway system; infrastructure, other than the state highway system, with a cost of \$100,000 or greater; and all other capital assets with a unit cost of \$5,000 or greater.

Art collections, library reserve collections, and museum and historical collections, that are considered inexhaustible in that their value does not diminish over time, are not capitalized by the state if all of the following conditions are met:

- The collection is held for public exhibition, education or research in furtherance of public service, rather than financial gain.
- The collection is protected, kept unencumbered, cared for, and preserved.
- The collection is subject to policy requirements that the proceeds from sales of collection items be used to acquire other items for the collection.

Capital assets acquired by capital leases with a net present value or fair market value, whichever is less, of less than \$10,000 are not capitalized.

Purchased capital assets are valued at cost where historical records are available and at estimated historical cost where no historical records exist. Capital asset costs include the purchase price plus those costs necessary to place the asset in its intended location and condition for use. Normal maintenance and repair costs that do not materially add to the value or extend the life of the state's capital assets are not capitalized.

Donated capital assets are valued at their estimated fair market value on the date of donation, plus all appropriate ancillary costs. When the fair market value is not practically determinable due to lack of sufficient records, estimated cost is used. Where necessary, estimates of original cost and fair market value are derived by

factoring price levels from the current period to the time of acquisition.

The value of assets constructed by agencies for their own use includes all direct construction costs and indirect costs that are related to the construction. In proprietary and trust fund type accounts, net interest costs (if material) incurred during the period of construction are capitalized.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets. Generally, estimated useful lives are as follows:

Buildings & building components	5-50 years
Furnishings, equipment & collections	5-50 years
Other improvements	3-50 years
Infrastructure	20-50 years

The cost and related accumulated depreciation of capital assets retired from service, or disposed of, are removed from the accounting records.

The state capitalizes the state highway system as a network but does not depreciate it since the system is being preserved approximately at or above a condition level established by the state. That condition level is documented and disclosed. Additionally, the highway system is managed using an asset management system that includes:

- Maintenance of an up-to-date inventory of system assets,
- Performance of condition assessments of the assets at least every three years with summarization of the results using a measurement scale, and
- Annual estimation of the amount to maintain and preserve the assets at the condition level established and disclosed.

All state highway system expenditures that preserve the useful life of the system are expensed in the period incurred. Additions and improvements that increase the capacity or efficiency of the system are capitalized. This approach of reporting condition instead of depreciating the highway system is called the Modified Approach.

For government-wide financial reporting purposes, capital assets of the state are reported as assets in the applicable governmental or business-type activities column on the Statement of Net Assets. Depreciation expense related to capital assets is also reported in the Statement of Activities. Capital assets and the related depreciation expense are also reported in the proprietary fund financial statements.

For governmental fund reporting, capital assets are not reported on the balance sheet. Instead, capital acquisitions and construction are reflected as expenditures in the year acquired. No depreciation is reported.

I. Compensated Absences

State employees accrue vested annual leave at a variable rate based on years of service. In general, accrued annual leave cannot exceed 30 days at the employee's anniversary date.

Employees accrue sick leave at the rate of one day per month without limitation on the amount that can be accumulated. Sick leave is not vested; i.e., the state does not pay employees for unused sick leave upon termination except upon employee death or retirement. At death or retirement, the state is liable for 25 percent of the employee's accumulated sick leave. In addition, the state has a "sick leave buyout option" in which each January, employees who accumulate sick leave in excess of 60 days may redeem sick leave earned but not taken during the previous year at the rate of one day's pay in exchange for each four days of sick leave.

It is the state's policy to liquidate unpaid compensated absence leave outstanding at June 30 with future resources rather than advance funding it with currently available expendable financial resources.

For government-wide reporting purposes, the state reports compensated absence obligations as liabilities in the applicable governmental or business-type activities columns on the Statement of Net Assets.

For fund statement reporting purposes, governmental funds recognize an expenditure for annual and sick leave when it is paid. Proprietary and trust funds recognize the expense and accrue a liability for annual leave and estimated sick leave buyout, including related payroll taxes and benefits as applicable, as the leave is earned.

J. Long-Term Liabilities

In the government-wide and proprietary fund financial statements, long-term obligations of the state are reported as liabilities on the Statement of Net Assets. Bonds payable are reported net of applicable premium or discount. When material, bond premiums, discounts, and issue costs are deferred and amortized over the life of the bonds.

For governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Premiums and discounts on debt issuance are also reported as other financing sources and uses respectively. Issue costs are reported as debt service expenditures.

K. Fund Equity

In the fund financial statements, governmental funds report the difference between fund assets and fund liabilities as “Fund Balance.” Reserved fund balance represents that portion of fund balance that is: (1) not available for appropriation or expenditure, and/or (2) legally segregated for a specific future use. Unreserved, designated fund balance indicates tentative plans for future use of financial resources. Unreserved, undesignated fund balance represents the amount available for appropriation.

L. Insurance Activities

Workers’ Compensation

The state of Washington’s workers’ compensation program is established by Title 51 RCW. The statute requires all employers to insure payment of benefits for job related injuries and diseases through the Workers’ Compensation Fund or through self-insurance. Direct private insurance is not authorized, although self-insurers are permitted to reinsure up to 80 percent of their obligations through private insurers.

The Workers’ Compensation Fund, an enterprise fund, is used to account for the workers’ compensation program which provides time-loss, medical, disability, and pension payments to qualifying individuals sustaining work-related injuries. The main benefit plans of the workers’ compensation program are funded based on rates that will keep these plans solvent in accordance with recognized actuarial principles. The supplemental pension cost-of-living adjustments (COLA) granted for time-loss and disability payments, however, are funded on a pay-as-you-go basis. By statute, the state is only allowed to collect enough revenue to fund the current COLA payments.

Premiums are based on individual employers’ reported payroll hours and insurance rates based on each employer’s risk classification(s) and past experience. In addition to its regular premium plans, the Workers’ Compensation Fund offers a retrospective premium rating plan under which premiums are adjusted annually for up to four years following the plan year based on individual employers’ loss experience. Initial adjustments to the standard premiums are paid to or collected from the employers approximately ten months after the end of each plan year.

The Workers’ Compensation Fund establishes claims liabilities based on estimates of the ultimate cost of claims (including future claims adjustment expenses) that have been reported but not settled, and of claims that have been incurred but not reported (IBNR). The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claims costs depend on such complex factors as inflation,

changes in doctrines of legal liabilities, claims adjudication, and judgments, the process used in computing claims liabilities does not necessarily result in an exact amount. Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency, and other economic, legal, and social factors. A provision for inflation in the calculation of estimated future claim costs is implicit in the calculation because reliance is placed both on actual historical data that reflect past inflation and on other factors that are considered to be appropriate modifiers of past experience. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made.

Risk Management

Washington State operates a risk management liability program pursuant to RCW 4.92.130. The state manages its tort claims as an insurance business activity rather than a general governmental activity. The state’s policy is generally not to purchase commercial insurance for the risk of losses to which it is exposed. Instead, the state management believes it is more economical to manage its risks internally and set aside assets for claims settlement in the Risk Management Fund, an internal service fund. A limited amount of commercial insurance is purchased for employee bonds and to limit the exposure to catastrophic losses. Otherwise, the risk management liability program services all claims against the state for injuries and property damage to third parties. The majority of state funds and agencies participate in the risk management liability program in proportion to the anticipated exposure to liability losses.

Health Insurance

The state of Washington administers and provides medical, dental, basic life, and long-term disability insurance coverage for eligible state employees. In addition, the state offers coverage to K-12 school districts, educational service districts, political subdivisions and employee organizations representing state civil service workers. The state establishes eligibility requirements and approves plan benefits of all participating health care organizations.

The state’s share of the cost of coverage for state employees is based on a per capita amount determined annually by the Legislature and allocated to state agencies. The Health Care Authority, as administrator of the health care benefits program, collects this monthly “premium” from agencies for each active employee enrolled in the program. State employees self-pay for coverage beyond the state’s contribution. Cost of coverage for non-state employees is paid by their respective employers. Most coverage is also available on a self-paid basis to eligible retirees, former employees, and employees who are temporarily not in pay status.

The state secures commercial insurance for certain coverage offered, but self-insures the risk of loss for the Uniform Medical Plan. Twenty-nine percent of eligible subscribers were enrolled in the Uniform Medical Plan in Fiscal Year 2002. Claims are paid from premiums collected, and claims adjudication is contracted through a third-party administrator. Considerations in calculating liabilities include frequency of claims, administrative costs, industry inflation trends, advances in medical technology, and other social and economic factors. Liabilities include an amount for claims incurred but not reported.

M. Interfund/Interagency Activities

The state engages in two major categories of interfund/interagency activity: reciprocal and nonreciprocal.

Reciprocal interfund/interagency activity is the internal counterpart to exchange and exchange-like transactions and includes both interfund loans and services provided and used. Nonreciprocal activity is nonexchange in nature and includes both transfers and reimbursements.

N. Donor-restricted Endowments

The state reports endowments in higher education endowment permanent accounts. These accounts are established outside of the state treasury for use by the higher education institutions.

Generally, the institutions use a 5% spending rate policy for authorizing and spending investment income.

The net appreciation available for authorization for expenditure by the governing board totaled \$113.9 million and is reported in the nonexpendable portion of the reserve for permanent funds.

Note 2 - Accounting and Reporting Changes

Fund equity at July 1, 2001, has been restated as follows (expressed in thousands):

	Fund equity at June 30, 2001, as previously reported	Fund Reclassification	Accounting Policy Changes	Prior Period Adjustment	Fund equity as restated, July 1, 2001
Governmental Funds:					
General	\$ 1,481,586	-	-	-	\$ 1,481,586
Higher Education Special Revenue	696,585	88,191	-	-	784,776
Higher Education Endowment	-	1,531,192	(12,163)	-	1,519,029
Nonmajor Governmental	2,899,195	818,014	-	(2,781)	3,714,428
Proprietary Funds:					
Enterprise Funds:					
Workers' Compensation	(5,426,175)	(1)	-	-	(5,426,176)
Unemployment Compensation	-	2,237,491	-	-	2,237,491
Nonmajor Enterprise Funds	968,284	20,653	-	(32,115)	956,822
Internal Service Funds:					
Nonmajor Internal Service Funds	100,481	14,121	(32,533)	-	82,069
Fiduciary Funds:					
Expendable Trust	4,676,184	(4,676,184)	-	-	-
Nonexpendable Trust	1,691,211	(1,691,211)	-	-	-
Private Purpose Trust	-	193,815	8,697	-	202,512
Local Government Investment Pool	4,990,566	1	-	-	4,990,567
Pension and Other Employee Benefit Plans	44,012,695	1,463,918	-	-	45,476,613
Component Units:					
Public Stadium	368,849	-	-	34,678	403,527
Nonmajor Component Units	45,945	-	28	-	45,973

Changes Affecting Equity

Effective for Fiscal Year 2002 reporting, the state implemented several new accounting standards issued by GASB:

Statement No. 34, *Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments*,

No. 37, *Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments: Omnibus*, and

No. 38, *Certain Financial Statement Note Disclosures*.

Fund Reclassification - Statement No. 34, as amended by Statement No. 37, establishes new financial reporting standards for state and local governments. The requirements of these statements represent a significant change in the financial reporting model used by state governments, most significantly new government-wide financial statements. In addition to government-wide financial statements, they require changes to statement formats, changes in fund types, and the elimination of account groups. As a result, certain beginning fund

balances were required to be restated for fund reclassifications.

Accounting Policy Changes – GASB Statement No. 34 required the reclassification of most nonexpendable trust funds, which were accounted for as proprietary funds, to permanent funds, which are accounted for as governmental funds. Due to this change, deferred revenue was recorded for amounts not available.

For funds that were reclassified from governmental to proprietary, the following accounting policy changes were needed:

- accrue long-term liabilities;
- record capital assets;
- recognize revenue that was previously deferred; and
- recognize prepaids that were previously expended.

Prior period adjustments – A prior period adjustment was recorded in the Motor Vehicle Account, which is a non-major special revenue fund. This adjustment of \$2.8 million properly reflects the accrual of local tax distribution, which was collected in June and distributed in July.

A prior period adjustment was recorded in the Certificates of Participation and Other Financing Fund, which is a non-major enterprise fund. The \$3.4 million adjustment is a net reduction to receivables. A \$28.7 million prior period adjustment was recorded in the Higher Education Student Services Fund, also a non-major enterprise fund, to reflect a correction of application of an accounting principle.

The Washington State Public Stadium Authority, a discrete component unit, recorded a prior period adjustment of \$34.7 million to reflect land that was conveyed from King County last year.

Note 3 - Deposits and Investments

As of June 30, 2002, the carrying amount of Washington's cash and investments was \$69.4 billion. Total cash and investments at fiscal year-end amounted to \$69.7 billion, including cash from outstanding checks and warrants. Of this amount, cash on hand amounted to

\$57.2 million, deposits with financial institutions amounted to \$766 million, and deposits in the federal Unemployment Trust Fund amounted to \$1.5 billion. The remaining \$67.3 billion represented the total carrying amount of investments.

Deposits by type, at June 30, 2002, are as follows (expressed in thousands):

Type of Deposit	Carrying Amount	Bank Balance	Insured/ Collateralized	Uninsured/ Uncollateralized
Demand deposits	\$ 66,985	\$ 208,993	\$ 207,823	\$ 1,170
Certificates of deposit	485,974	485,974	485,219	755
Cash with fiscal and escrow agents	71,159	71,069	52,172	18,897
Total Deposits	\$ 624,118	\$ 766,036	\$ 745,214	\$ 20,822

DEPOSITS - At fiscal year end, 97.3 percent of the state's deposits with financial institutions were either insured or collateralized, the remaining 2.7 percent were uninsured/uncollateralized. The Federal Deposit Insurance Corporation (FDIC) covers the state's insured deposits. The Washington Public Deposit Protection Commission (PDPC) provides collateral protection. The PDPC (established under Chapter 39.58 of the Revised Code of Washington) constitutes a multiple financial institution collateral pool. Pledged securities under the PDPC collateral pool are held by the PDPC's agent in the name of the collateral pool.

INVESTMENTS - The State Investment Board, the Office of the State Treasurer, and the University of Washington manage approximately 95 percent of the state's investing activity. Management responsibilities and investment instruments as authorized by statute follow.

STATE INVESTMENT BOARD (SIB) - Statute designates SIB as having investment management responsibility for pension funds, the Workers' Compensation Fund, permanent funds (established at statehood), and other specific funds. Pursuant to statute (Chapter 43.33A RCW) and SIB policy, SIB is authorized and invests in the following: Treasury Bills;

discount notes; repurchase agreements; reverse repurchase agreements; banker's acceptances; commercial paper; guaranteed investment contracts; U.S. government and agency (government sponsored corporations eligible for collateral purposes at the Federal Reserve) securities; nondollar bonds; investment grade corporate bonds; publicly traded mortgage-backed securities; privately placed mortgages; private placements of corporate debt; U.S. and foreign common stock; U.S. preferred stock; convertible securities; private equity including but not limited to investment corporations, partnerships, and limited liability companies for venture capital, leveraged buy-outs, real estate, or other forms of private equity; asset backed securities; and derivative securities including futures, options, options on futures, forward contracts, and swap transactions.

The SIB is authorized to utilize various derivative financial instruments, including mortgage-backed securities, financial futures, forward contracts, interest rate and equity swaps, and options, to manage its exposure to fluctuations in interest and currency rates while increasing portfolio returns. Derivative transactions involve, to varying degrees, market and credit risk. SIB mitigates market risks arising from derivative transactions by requiring collateral in cash and investments to be maintained equal to the securities

positions outstanding, and thereby prohibiting the use of leverage or speculation. Credit risks arising from derivative transactions are mitigated by selecting and monitoring creditworthy counterparties and collateral issuers.

Consistent with the SIB authority to invest in derivatives, international active equity managers may make limited investment in financial futures, forward contracts, or other derivative securities to manage exposure to currency rate risk and equitize excess cash holdings. No such derivative securities were held as of June 30, 2002. Domestic and foreign passive equity index fund managers may also utilize various derivative securities to manage exposure to risk and increase portfolio returns. Information on the extent of the use, and holdings of derivative securities by passive equity index fund managers is unavailable. At June 30, 2002, the only derivative securities held directly by SIB were collateralized mortgage obligations (CMO's) of \$2.1 billion.

State law and Board policy permit the SIB to participate in securities lending transactions. The Board has entered into agreements with State Street Bank and Trust Company (SSB) to act as agent for the SIB in securities lending transactions. As SSB is the custodian bank for the SIB, it is a counterparty to securities lending transactions. Therefore, all cash collateral reinvested by SSB is reflected as Category 3 for custodial credit risk disclosure purposes.

Securities were loaned and collateralized by the SIB's agents with cash and U.S. government securities (exclusive of mortgage backed securities and letters of credit), and irrevocable letters of credit. When the loaned securities were denominated in United States dollars, or were securities whose primary trading market was located in the United States, or were sovereign debt that was issued by foreign governments, the collateral requirement was 102 percent of the market value of the securities loaned. When the loaned securities were not denominated in United States dollars or were securities whose primary trading market was not located in the United States, the collateral requirement was 105 percent of the market value of the loaned securities. The collateral held and market value of securities on loan at June 30, 2002 approximated \$3.9 and \$3.8 billion, respectively.

During Fiscal Year 2002, securities lending transactions could be terminated on demand by either the SIB or the borrower. The average term of overall loans was 49 days.

Cash collateral was invested by the SIBs agents in securities issued or guaranteed by the U.S. government, the SIBs short-term investment pool (average weighted maturity of 162 days), or term loans. Because the securities lending agreements were terminable at will,

their duration did not generally match the duration of the investments made with the cash collateral. Noncash collateral could not be pledged or sold absent borrower default. There are no restrictions on the amount of securities that can be lent.

Securities were loaned with the agreement that they could be returned in the future for exchange of the collateral. SSB indemnified the SIB by agreeing to purchase replacement securities or return the cash collateral in the event a borrower failed to return the loaned securities or pay distributions thereon. SSB responsibilities included performing appropriate borrower and collateral investment credit analyses, demanding adequate types and levels of collateral, and complying with applicable federal regulations concerning securities lending.

During Fiscal Year 2002, there were no significant violations of legal or contractual provisions nor failures by any borrower to return loaned securities or to pay distributions thereon. Further, the SIB incurred no losses during Fiscal Year 2002 resulting from a default by either the borrowers or the securities lending agents.

The SIB has entered into a number of agreements that commit the state, upon request, to make additional investment purchases up to a stated amount. As of June 30, 2002, the state had the following unfunded investment commitments (expressed in thousands):

Private equity partnerships	\$ 5,743,629
Real estate	917,495

OFFICE OF THE STATE TREASURER (OST) - The OST operates the state's Cash Management Account for investing cash in excess of daily requirements. Statute authorizes the OST to buy and sell the following types of instruments: U.S. government and agency securities, banker's acceptances, commercial paper, and certificates of deposit with qualified public depositories. Securities underlying repurchase and reverse repurchase agreements are limited to those stated above.

State statutes permit the OST to lend its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The OST, which has contracted with a lending agent to lend securities, earns a fee for this activity. The lending agent lends securities and receives collateral, which can be in the form of cash or other securities. The collateral, which must be valued at 102 percent of the fair value of the loaned securities, is priced daily and, if necessary, action is taken to maintain the collateralization level at 102 percent. The cash is invested by the lending agent in repurchase agreements or money market instruments, in accordance with investment guidelines approved by the OST. The securities held as collateral and the securities underlying the cash collateral are held by the custodian. At June 30,

2002, all OST securities on loan were collateralized by cash and other securities and are classified in the schedule of custodial credit risk according to the category for the collateral received on the securities lent. On June 30, 2002, the average life of both the loans and the investment of cash received as collateral was one day.

The OST investment policy requires that any securities on loan be made available by the lending agent for next day liquidity at the option of the OST. During Fiscal Year 2002, the OST had no credit risk exposure to borrowers because the amounts owed to the borrowers exceeded the amounts the borrowers owed the OST. Furthermore, the contract with the lending agent requires them to indemnify the OST if the borrowers fail to return the securities (and if collateral is inadequate to replace the securities lent) or if the borrower fails to pay the OST for income distribution by the securities' issuers while the securities are on loan. The OST cannot pledge or sell collateral securities received unless the borrower defaults. There were no violations of legal or contractual provisions or any losses resulting from a default of a borrower or lending agent during the fiscal year.

Repurchase agreements are collateralized at 102 percent. The collateral is priced daily and held by the OST's custodian in the state's name. Collateral for mortgage-backed repurchase agreements with a maturity date longer than seven days will be priced at 105 percent of fair value, plus accrued interest. Collateralized Mortgage Obligations (CMO) used as collateral for repurchase agreements must pass the Federal Financial Institutions Examination Council (FFIEC) test, or not exceed a volatility rating of V-5 by Fitch Investor Services, or a similar rating of a nationally recognized rating agency.

State law also permits the OST to enter into reverse repurchase agreements, which are, by contract, sales of securities with a simultaneous agreement to repurchase them in the future at the same price plus a contract rate of interest. The fair value of the securities pledged as collateral by the OST underlying the reverse repurchase agreements normally exceeds the cash received, providing the dealers a margin against a decline in the fair value of the securities. If the dealers default on their obligations to resell these securities to the OST or to provide equal value in securities or cash, the OST would suffer an economic loss equal to the differences between the fair value plus accrued interest of the underlying securities and the agreement obligation, including accrued interest. There were no losses during the fiscal year due to defaults. The OST investment policy limits the amount of reverse repurchase agreements to 30 percent of the total portfolio. At fiscal year end, the 30 percent limitation of the policy applies to a combination of securities lending and reverse repurchase agreements. During the fiscal year, the maturities of reverse repurchase agreements were matched to anticipated cash flows adequate to liquidate the agreements. On June 30,

2002, there were no obligations under reverse repurchase agreements.

UNIVERSITY OF WASHINGTON – The University's investment policies permit it to lend its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The University's custodian lends securities of the type on loan at year-end for collateral in the form of cash or other securities. U.S. securities are loaned versus collateral valued at 102% of the fair value of the securities plus any accrued interest. Non-U.S. securities are loaned versus collateral valued at 105% of the fair value of the securities plus any accrued interest. At year-end, the University has no credit risk exposure to borrowers because the amounts the University owes the borrowers exceed the amounts the borrowers owe the University. The contract with the custodian requires it to indemnify the University if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the University for income distributions by the securities' issuers while the securities are on loan. Either the University or the borrower can terminate all securities loans on demand, although the average term of overall loans is ten days. Cash collateral is invested in a short-term investment pool. The relationship between the maturities of the investment pool and the University's loans is affected by the maturities of the securities loans made by other entities that use the custodian's pool, which the University cannot determine. Non-cash collateral cannot be sold unless the borrower defaults. Securities on loan at June 30, 2002, totaled \$353 million.

The University's investments include certain derivative instruments and structured notes that derive their value from a security, asset, or index. Such investments are governed by the University's Investment Policies and Guidelines, which effectively constrain their use by establishing (a) duration parameters which limit price sensitivity to interest rate fluctuations (market risk), (b) minimum quality ratings at both the security and portfolio level, and (c) a market index as a performance benchmark.

INVESTMENT ACTIVITY - The state's investments are categorized below per GASB Statement No. 3 to give an indication of the level of risk assumed at year-end. Category 1 includes investments that are insured, registered, or held by the state or its agent in the state's name. Category 2 includes uninsured and unregistered investments which are held by the counterparties' trust departments or agents in the state's name. Category 3 includes uninsured and unregistered investments held by counterparties, or their trust departments or agents, but not in the state's name.

Investments at June 30, 2002, by investment type, are listed below (expressed in thousands):

Investment Type	Carrying Amount by GASB Categories			Carrying Amount	Fair Value
	1	2	3		
Corporate bonds	\$ 8,933,901	\$ 498	\$ -	\$ 8,934,399	\$ 8,934,399
Corporate stocks	2,621,629	563	-	2,622,192	2,622,192
U.S. government securities	2,905,091	-	-	2,905,091	2,905,108
Government securities	1,642,556	-	-	1,642,556	1,642,556
Collateralized mortgage obligations	3,826,993	-	-	3,826,993	3,826,991
Repurchase agreements	2,260,733	1,982	800,000	3,062,715	3,062,718
Asset backed securities	359,209	-	454,889	814,098	814,098
Commercial paper	5,964	-	248,555	254,519	254,519
Discount notes	4,185,552	-	-	4,185,552	4,185,562
Bankers' acceptances	7,608	-	-	7,608	7,608
Municipal bonds	33,001	119	-	33,120	33,135
Variable rate notes	-	-	1,057,807	1,057,807	1,057,807
Negotiable certificates of deposit	-	-	1,300,279	1,300,279	1,300,279
Other	1,315	-	-	1,315	1,315
	<u>\$ 26,783,552</u>	<u>\$ 3,162</u>	<u>\$ 3,861,530</u>	30,648,244	30,648,287
Mutual funds				3,387,353	3,387,353
Mortgages				649,185	649,185
Real estate				3,681,581	3,681,581
Private equity				5,345,585	5,345,585
Guaranteed investment contracts				467,556	467,556
Investments held by broker-dealers					
under securities lending programs:					
U.S. government securities				4,347,750	4,347,750
U.S. agency securities				163,181	163,181
Other investments				575,383	575,383
Investments held by broker-dealers					
under reverse repurchase agreements:					
U.S. government securities				3,800	3,800
U.S. instrumentality securities				2,000	2,000
Commingled investment Funds					
Foreign				3,479,364	3,479,364
Domestic				14,123,982	14,123,982
Other investment types				509,088	509,088
Total Investments				\$ 67,384,052	\$ 67,384,095

Note 4 - Receivables and Deferred Revenues

A. Governmental Funds

Taxes Receivable

Taxes receivable at June 30, 2002, consisted of the following (expressed in thousands):

Taxes Receivable	General	Higher Education Special Revenue	Higher Education Endowment	Nonmajor	Total
				Governmental Funds	
Property	\$ 772,281	\$ -	\$ -	\$ 1,491	\$ 773,772
Sales	1,137,348	-	-	17,815	1,155,163
Business and occupation	412,746	-	-	-	412,746
Estate	15,729	-	-	-	15,729
Fuel	-	-	-	64,810	64,810
Other	41,724	-	-	3,530	45,254
Subtotals	2,379,828	-	-	87,646	2,467,474
Less: Allowance for uncollectible receivables	31,342	-	-	295	31,637
Total Taxes Receivable	\$ 2,348,486	\$ -	\$ -	\$ 87,351	\$ 2,435,837

Other Receivables

Other receivables at June 30, 2002, consisted of the following (expressed in thousands):

Other Receivables	General	Higher Education Special Revenue	Higher Education Endowment	Nonmajor	Total
				Governmental Funds	
Public assistance	\$ 1,123,129	\$ -	\$ -	\$ 1,242	\$ 1,124,371
Accounts receivable	12,935	76,234	2,730	52,491	144,390
Interest	-	1,134	9,906	6,858	17,898
Loans	4,504	2,074	-	57,804	64,382
Long-term contracts	6,186	-	9,011	111,955	127,152
Miscellaneous	6,454	45,003	9,996	12,833	74,286
Subtotals	1,153,208	124,445	31,643	243,183	1,552,479
Less: Allowance for uncollectible receivables	936,746	4,313	63	17,954	959,076
Total Other Receivables	\$ 216,462	\$ 120,132	\$ 31,580	\$ 225,229	\$ 593,403

Note: Public assistance receivables mainly represent amounts owed the state as a part of the Support Enforcement Program at the Department of Social and Health Services for the amounts due from persons required to pay support for individuals currently on state assistance, and have a low realization expectation. Accordingly, the receivable is offset by a large allowance for uncollectible receivables.

Deferred Revenues

Deferred revenues at June 30, 2002, consisted of the following (expressed in thousands):

Deferred Revenues	General Fund	Higher Education Special Revenue	Higher Education Endowment	Nonmajor	Total
				Governmental Funds	
Property taxes	\$ 751,661	\$ -	\$ -	\$ 525	\$ 752,186
Other taxes	379,512	-	-	16	379,528
Timber sales	3,093	-	9,010	102,530	114,633
Charges for services	12,331	12,437	-	17,375	42,143
Food stamps	70	-	-	-	70
Donable goods	3,699	-	-	-	3,699
Miscellaneous	48,316	97,791	226	115,380	261,713
Total Deferred Revenues	\$ 1,198,682	\$ 110,228	\$ 9,236	\$ 235,826	\$ 1,553,972

B. Proprietary Funds

Taxes Receivable

Taxes receivable at June 30, 2002, consisted of \$4.1 million in liquor taxes reported in Nonmajor Enterprise Funds.

Other Receivables

Other receivables at June 30, 2002, consisted of the following (expressed in thousands):

Other Receivables	Business-Type Activities			Total	Governmental
	Enterprise Funds				Activities
	Workers' Compensation	Unemployment Compensation	Nonmajor Enterprise Funds		Internal Service Funds
Accounts receivable	\$ 32,860	\$ -	\$ 188,804	\$ 221,664	\$ 2,201
Interest	102,458	-	1,892	104,350	337
Loans	-	-	1	1	-
Miscellaneous	307,559	391,295	6,850	705,704	237
Subtotals	442,877	391,295	197,547	1,031,719	2,775
Less: Allowance for uncollectible receivables	18,784	48,928	67,563	135,275	253
Total Other Receivables	\$ 424,093	\$ 342,367	\$ 129,984	\$ 896,444	\$ 2,522

Deferred Revenues

Deferred revenues at June 30, 2002, consisted of the following (expressed in thousands):

Deferred Revenues	Business-Type Activities			Total	Governmental
	Enterprise Funds				Activities
	Workers' Compensation	Unemployment Compensation	Nonmajor Enterprise Funds		Internal Service Funds
Charges for services	\$ -	\$ -	\$ 25,095	\$ 25,095	\$ 439
Donable goods	-	-	32	32	-
Miscellaneous	15,368	-	3,563	18,931	1
Total Deferred Revenues	\$ 15,368	\$ -	\$ 28,690	\$ 44,058	\$ 440

C. Fiduciary Funds

Other Receivables

Other receivables at June 30, 2002, consisted of the following (expressed in thousands):

Other Receivables	Private-Purpose Trust	Local		Agency Funds
		Government Investment Pool	Pension and Other Employee Benefit Plans	
Public assistance	\$ 4,236	\$ -	\$ -	\$ -
Accounts receivable	31	-	2,963	8,716
Interest	1,574	5,753	165,384	18,575
Loans	302,315	-	-	22
Miscellaneous	1,141	100,000	41,682	26,780
Subtotals	309,297	105,753	210,029	54,093
Less: Allowance for uncollectible receivables	10,381	-	114	248
Total Other Receivables	\$ 298,916	\$ 105,753	\$ 209,915	\$ 53,845

Deferred Revenues

Deferred revenues recorded in Private-Purpose Trust funds at June 30, 2002, consisted of \$490 thousand related to charges for services and \$179.4 million related to other miscellaneous revenues.

Note 5 - Interfund Balances and Transfers

A. Interfund Balances

The following balances at June 30, 2002, represent due from and due to balances among all funds and state agencies (expressed in thousands):

Due To	Due From									Totals
	General	Higher Education Special Revenue	Higher Education Endowment	Nonmajor Governmental Funds	Workers' Compensation	Unemployment Compensation	Nonmajor Enterprise Funds	Internal Service Funds	Fiduciary Funds	
General	\$ 68,708	\$ 5,189	\$ -	\$ 574,867	\$ 5	\$ -	\$ 1,466	\$ 324	\$ 14,605	\$ 665,164
Higher Educ. Special Revenue	36,526	10,194	19	2,056	33	-	15,905	15,408	1,587	81,728
Higher Education Endowment	-	-	-	-	-	-	-	-	10	10
Nonmajor Governmental Funds	217,940	521	2,534	87,637	52	-	10,714	918	14,775	335,091
Workers' Compensation	64	-	-	286	975	-	-	6	34	1,365
Unemployment Compensation	2,019	2,157	-	73	-	-	-	-	-	4,249
Nonmajor Enterprise Funds	7,897	1,858	-	72	-	-	31,159	364	249	41,599
Internal Service Funds	23,605	10	-	14,165	3,250	3	1,083	10,850	430	53,396
Fiduciary Funds	337,972	990	171,488	9,844	-	-	700	149	18,008	539,151
Totals	\$ 694,731	\$ 20,919	\$ 174,041	\$ 689,000	\$ 4,315	\$ 3	\$ 61,027	\$ 28,019	\$ 49,698	\$ 1,721,753

All interfund balances are expected to be paid within one year from the date of the financial statements. These balances resulted from the time lag between the dates

that (1) interfund goods and services were provided and when the payments occurred, and (2) interfund transfers were accrued and when the liquidations occurred.

B. Interfund Transfers

Interfund transfers as reported in the financial statements reflect transfers between agencies and accounts reported within the same fund.

Net transfers between funds for the year ended June 30, 2002, consisted of the following (expressed in thousands):

Transferred From	Transferred To							Total
	General Fund	Higher Education Special Revenue	Higher Education Endowment	Nonmajor Governmental Funds	Nonmajor Enterprise Funds	Internal Service Funds	Private Purpose Funds	
General Fund	\$ -	\$ 9,851	\$ -	\$ 703,732	\$ -	\$ 11,897	\$ 14,785	\$ 740,265
Higher Educ. Special Revenue	-	-	149,698	55,526	4,511	5,948	11,520	227,203
Higher Education Endowment	-	87	-	33,482	-	-	302	33,871
Nonmajor Governmental Funds	606,673	1,153	293	-	387	-	4	608,510
Workers' Compensation Fund	-	-	-	4,122	-	-	-	4,122
Nonmajor Enterprise Funds	31,273	2	-	118,279	-	-	1,101	150,655
Internal Service Funds	-	-	-	2,334	-	-	-	2,334
Private Purpose Funds	37,754	-	-	267	2,052	-	-	40,073
Total	\$ 675,700	\$ 11,093	\$ 149,991	\$ 917,742	\$ 6,950	\$ 17,845	\$ 27,712	\$ 1,807,033

Transfers are used to 1) move revenues from the fund that statute requires to collect them to the fund that statute requires to expend them, 2) move receipts designated for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, 3) move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, 4) move profits from the Liquor Revolving Account and the State Lottery Account as required by law, and 5) transfer amounts to and from the General Fund as required by law.

In the Fiscal Year ended June 30, 2002, the State recorded transfers for \$334.9 million from the Emergency Reserve Account to the General Fund. These transfers were made in accordance with budgetary authority granted by the Legislature. The Legislature also directed transfer of \$255.7 million from various nonmajor governmental funds to the General Fund to subsidize lower than expected revenues. The net transfers from the Higher Education Special Revenue Fund to the Higher Education Endowment Fund includes a transfer by the University of Washington (UW) to establish an endowment of approximately \$200 million as approved by the UW Board of Regents.

Note 6 - Capital Assets

A. Governmental Capital Assets

The following is a summary of governmental capital asset activity for the year ended June 30, 2002 (expressed in thousands):

Capital Assets	Balances July 1, 2001*	Additions	Deletions	Balances June 30, 2002
Capital assets, not being depreciated:				
Land	\$ 943,914	176,718	(32,346)	\$ 1,088,286
Highway System Infrastructure	10,492,546	607,323	-	11,099,869
Construction in Progress	1,101,573	315,998	(276,854)	1,140,717
Art Collections, Library Reserves, Museum, and Historical Collections	72,240	3,171	(1,371)	74,040
Total capital assets, not being depreciated	<u>12,610,273</u>			<u>13,402,912</u>
Capital assets, being depreciated:				
Buildings	5,272,307	370,515	(60,758)	5,582,064
Accumulated depreciation	(1,724,813)	(145,843)	4,289	(1,866,367)
Net buildings	<u>3,547,494</u>			<u>3,715,697</u>
Furnishings, equipment, and collections	2,714,916	304,362	(219,957)	2,799,321
Accumulated depreciation	(1,367,646)	(261,235)	79,195	(1,549,686)
Net furnishings and equipment	<u>1,347,270</u>			<u>1,249,635</u>
Other improvements	639,872	69,275	(44,543)	664,604
Accumulated depreciation	(202,647)	(47,438)	2,862	(247,223)
Net other improvements and miscellaneous	<u>437,225</u>			<u>417,381</u>
Infrastructure (other)	217,999	26,138	-	244,137
Accumulated depreciation	(61,874)	(11,286)	-	(73,160)
Net other improvements and miscellaneous	<u>156,125</u>			<u>170,977</u>
Total capital assets, being depreciated, net	<u>5,488,114</u>			<u>5,553,690</u>
Governmental activities capital assets, net	\$ 18,098,387			\$ 18,956,602

*Beginning balances have been adjusted during implementation of GASB Statement No. 34 to reflect accounting for infrastructure and collection/library reserves.

B. Business-type Capital Assets

The following is a summary of business-type capital asset activity for the year ended June 30, 2002, (expressed in thousands):

Capital Assets	Balances July 1, 2001*	Additions	Deletions	Balances June 30, 2002
Capital assets, not being depreciated:				
Land	\$ 24,055	164	-	\$ 24,219
Art Collections, Library Reserves	35	-	-	35
Construction in Progress	302,487	114,352	(116,131)	300,708
Total capital assets, not being depreciated	<u>326,577</u>			<u>324,962</u>
Capital assets, being depreciated:				
Buildings	937,735	99,359	(5,703)	1,031,391
Accumulated depreciation	<u>(344,362)</u>	<u>(26,008)</u>	<u>793</u>	<u>(369,577)</u>
Net buildings	<u>593,373</u>			<u>661,814</u>
Furnishings, equipment, and collections	262,318	31,425	(8,183)	285,560
Accumulated depreciation	<u>(181,198)</u>	<u>(21,486)</u>	<u>1,969</u>	<u>(200,715)</u>
Net furnishings and equipment	<u>81,120</u>			<u>84,845</u>
Other Improvements	50,260	7,819	(21,418)	36,661
Accumulated depreciation	<u>(9,150)</u>	<u>(2,744)</u>	<u>722</u>	<u>(11,172)</u>
Net other improvements and miscellaneous	<u>41,110</u>			<u>25,489</u>
Infrastructure (other)	20,340	4,618	(738)	24,220
Accumulated depreciation	<u>(4,042)</u>	<u>(3,294)</u>	<u>708</u>	<u>(6,628)</u>
Net other improvements and miscellaneous	<u>16,298</u>			<u>17,592</u>
Total capital assets, being depreciated, net	<u>731,901</u>			<u>789,740</u>
Business-type activities capital assets, net	<u>\$ 1,058,478</u>			<u>\$ 1,114,702</u>

*Beginning balances have been adjusted during implementation of GASB Statement No. 34 to reflect accounting for infrastructure and collection/library reserves.

C. Construction in Progress

Major construction commitments of the state at June 30, 2002, are as follows (expressed in thousands):

Agency/Project Commitments	Construction In Progress June 30, 2002	Remaining Project Commitments
Department of General Administration:		
Various projects	\$ 98,716	\$ 473,097
Liquor Control Board:		
Distribution center	28,538	-
Washington State Patrol:		
Seattle crime laboratory and other projects	10,421	8,153
Military Department:		
Emergency operation center and other projects	35,275	6,110
Department of Social and Health Services:		
State hospital and juvenile rehabilitation renovations, and other projects	125,610	90,125
Department of Corrections:		
Correctional centers construction, improvements, and other projects	236,442	387,750
Eastern Washington State Historical Society		
Museum Addition	20,842	2
Department of Transportation:		
Maintenance facilities, ferry vessels, and terminals	177,341	898,607
Department of Fish and Wildlife:		
Hatchery renovations, site improvements, and other projects	7,555	18,434
State Convention and Trade Center:		
Center Expansion	181,666	-
Higher Education Facilities:		
University of Washington	300,514	354,540
Washington State University	80,564	174,945
Eastern Washington University	9,473	1,059
Central Washington University	25,031	18,439
The Evergreen State College	57	71
Western Washington University	35,329	53,006
Community and Technical Colleges	63,449	134,966
Other Agency Miscellaneous Projects	4,602	17,689
Total Construction in Progress	\$ 1,441,425	\$ 2,636,993

Depreciation expense was charged to functions of the primary government as follows (in thousands):

	<u>Amount</u>
Governmental Activities:	
General Government	\$ 48,699
Education - elementary and secondary (K-12)	92
Education - higher education	280,608
Human services	20,678
Adult corrections	25,954
Natural resources and recreation	20,388
Transportation	<u>69,383</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 465,802</u>
Business-Type Activities:	
Workers' Compensation	\$ 970
Unemployment Compensation	-
Health Insurance Programs	147
Higher Education Student Services	45,259
Other	<u>7,157</u>
Total Depreciation Expense - Business-type Activities	<u>\$ 53,533</u>

*Includes \$53,498 million internal service fund depreciation that was allocated to functions as a part of the net internal service fund activity.

Note 7 – Long-Term Liabilities

A. Bonds Payable

Bonds payable at June 30, 2002, are reported by the State of Washington within Governmental Activities and Business-Type Activities, as applicable.

The State Constitution and enabling statutes authorize the incurrence of State general obligation debt, to which the State's full faith, credit, and taxing power are pledged, either by the State Legislature or by a body designated by statute (presently the State Finance Committee). Legislative authorization arises from an affirmative vote of 60 percent of both legislative houses without voter consent, or from an affirmative vote of more than 50 percent of both legislative houses and a majority of the voters voting thereon. The State Finance Committee debt authorization does not require voter approval; however, it is limited to providing for: (1) temporary deficiencies in the State treasury (must be discharged within 12 months of the date of incurrence); (2) appropriations already made by the legislature; or (3) refunding of outstanding obligations of the State.

Legal Debt Limitation

The State Constitution and current statutes generally limit debt authorized in the preceding procedures. The limitations prohibit the issuance of new debt if it would cause the maximum annual debt service, on all thereafter-outstanding general obligation debt, to exceed a specified percentage of the arithmetic mean of general state revenues for the preceding three fiscal years. These limitations are on the incurrence of new debt, not on the amount of debt service that may be paid by the State in future years.

As certified by the State Treasurer, the maximum debt authorization subject to limitation for Fiscal Year 2002 was \$5.9 billion, under the then current constitutional and statutory limitation. This computation excludes specific bond issues and types, which are not secured by general state revenues. Based on the debt limitation calculation, the debt service requirements as of June 30, 2002, did not exceed the authorized debt service limitation.

Computation of Legal Debt Limitation (expressed in millions)¹	
Three year mean, general state revenues	\$ 8,656
Legal Debt Limitation:	
Debt service limitation (7 percent of above)	\$ 606
Less: Projected maximum annual debt service of outstanding bonds	567
Uncommitted Portion of Debt Service Limitation	<u>\$ 39</u>
 Remaining State general obligation debt capacity	 \$ 550
Plus: Debt outstanding subject to limitation	5,406
Maximum Debt Authorization Subject to Limitation	<u>\$ 5,956</u>

¹ Source: Office of the State Treasurer – Certification of the Debt Limitation of the State of Washington for Fiscal Year 2002.

Authorized but unissued

The State had a total of \$3,111,828 of bonds authorized but unissued as of June 30, 2002, for the purpose of public building and schools construction and renovation, higher education purposes, and highways construction and improvement.

Interest rates

Interest rates on fixed rate general obligation bonds ranged from 3.0 to 9.0 percent. Variable rate demand obligations (VRDO) of \$191 million are remarketed on a weekly basis. Interest rates on revenue bonds range from 2.94 to 7.0 percent.

DEBT SERVICE REQUIREMENTS TO MATURITY

General obligation bonds have been authorized and issued primarily to provide funds for acquisition and

construction of capital facilities for public and common schools, higher education, public and mental health, corrections, conservation, and construction and improvements of highways, roads, and bridges. The state has also issued bonds for assistance to municipalities for construction of water and sewage treatment facilities and corrections facilities. In addition, bonds are authorized and issued to provide for the refunding of general obligation bonds outstanding. Outstanding general obligations bonds are presented in the Washington State Treasurer's Annual Report for 2002. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington, 98504-0200, phone number (360) 902-9000 or TDD (360) 902-8963.

Total debt service requirements to maturity for general obligation bonds, as of June 30, 2002, are as follows (expressed in thousands):

General Obligation Bonds	Governmental Activities		Business-Type Activities		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest
By Fiscal Year:						
2003	\$ 393,339	\$ 424,800	\$ 16,595	\$ 8,170	\$ 409,934	\$ 432,970
2004	365,240	407,699	16,646	7,377	381,886	415,076
2005	373,978	393,562	17,001	6,432	390,979	399,994
2006	377,649	370,580	17,721	5,476	395,370	376,056
2007	390,988	354,897	18,903	4,461	409,891	359,358
2008-2012	1,846,720	1,459,102	55,726	20,642	1,902,446	1,479,744
2013-2017	1,927,051	988,312	30,404	26,144	1,957,455	1,014,456
2018-2022	1,567,754	537,960	14,108	34,682	1,581,862	572,642
2023-2027	754,450	88,928	-	-	754,450	88,928
Total Debt Service Requirements	\$ 7,997,169	\$ 5,025,840	\$ 187,104	\$ 113,384	\$ 8,184,273	\$ 5,139,224

Revenue Bonds are authorized under current state statutes, which empower certain state agencies to issue bonds that are not supported, or not intended to be supported, by the full faith and credit of the state. These bonds pledge income derived from acquired or

constructed assets for retirement of the debt and payment of the related interest.

The State's Colleges and Universities issue revenue bonds for the purposes of housing, dining, parking, and student facilities construction.

Total debt service requirements for revenue bonds to maturity as of June 30, 2002, are as follows (expressed in thousands):

Revenue Bonds	Business-Type Activities	
	Principal	Interest
By Fiscal Year:		
2003	\$ 8,072	\$ 17,388
2004	8,606	16,417
2005	9,875	15,984
2006	10,119	15,521
2007	10,675	15,033
2008-2012	59,221	66,930
2013-2017	63,885	50,235
2018-2022	63,496	33,909
2023-2027	59,281	19,011
2028-2032	34,282	5,060
Total Debt Service Requirements	\$ 327,512	\$ 255,488

DEBT REFUNDINGS

When advantageous and permitted by statute and bond covenants, the State Finance Committee authorizes the refunding of outstanding bonds. When the State refunds outstanding bonds, the net proceeds of each refunding issue are used to purchase U.S. government securities that are placed in irrevocable trusts with escrow agents to provide for all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered defeased and the liability has been removed from the government-wide statement of net assets.

CURRENT YEAR DEFEASANCES

Governmental Activities:

On June 15, 2002, the State issued \$62.4 million of Various Purpose General Obligation Refunding Bonds (Series R-2002A) with an average interest rate of 4.89 percent to refund \$63.0 million of Various Purpose General Obligation Bonds from several different series with an average interest rate of 6.09 percent. The refunding resulted in a \$4.0 million gross debt service savings over the next five years and an economic gain of \$4.0 million.

On June 15, 2002, the State issued \$25.6 million in Motor Vehicle Fuel Tax General Obligation Refunding Bonds (Series R-2002B) with an average interest rate of 4.89 percent to refund \$25.8 million of Motor Vehicle Fuel Tax General Obligation bonds from two series with an average interest rate of 6.09 percent. The refunding resulted in a \$1.6 million gross debt service savings over the next five years and an economic gain of \$1.6 million.

Business-Type Activities:

On April 1, 2002, the University of Washington issued \$5.1 million in Housing and Dining System Revenue and Refunding Bonds (Series 2002), with an average interest rate of 5.07 percent, to refund \$4.9 million in outstanding Housing and Dining System Revenue Bonds with an average interest rate of 6.99 percent. The refunding resulted in an accounting gain of \$247,916 and an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$1.3 million. The refunding of the bonds decreased the University's total debt service payments over the next 21 years by \$842,794.

On October 1, 2001, the University of Washington Alumni Association issued \$19.8 million in Lease Refunding Bonds (2001 issue), with an average interest rate of 5.08 percent, to refund \$19.3 million in outstanding Lease Revenue Bonds (1994 issue) with an

average interest rate of 6.09 percent. The refunding resulted in an accounting loss of \$535,000 and an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$889,710. The refunding of the bonds decreased the University's total debt service payments over the next 14 years by \$1.1 million.

PRIOR YEAR DEFEASANCES

In prior years, the State defeased certain general obligation and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the prior bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the State's financial statements.

General Obligation Bond Debt:

On June 30, 2002, \$142.0 million of general obligation bonded debt outstanding is considered defeased.

Revenue Bond Debt:

On June 30, 2002, \$71.5 million of proprietary revenue bonded debt outstanding is considered defeased.

B. School Bond Guarantee Program

Washington voters passed a constitutional amendment in November 1999, creating the Washington State School Bond Guarantee Program. The program's purpose is to provide savings to state taxpayers by pledging the full faith and credit of the State of Washington to the payment of voter-approved school district general obligation bonds. The State Treasurer introduced the School Bond Guarantee Program in March 2000. At the end of Fiscal Year 2002, the State had guaranteed 83 school districts' voter-approved general obligation debt with a total outstanding principal of \$1.6 billion.

C. Certificates of Participation

Current state law authorizes the State to enter into long-term financing contracts for the acquisition of real or personal property and for the issuance of certificates of participation in the contracts. These certificates of participation do not fall under the general obligation debt limitations and are generally payable only from annual appropriations by the Legislature. Other specific provisions could also affect the State's obligation under certain agreements. The certificates of participation are recorded for financial reporting purposes if the possibility of the State not meeting the terms of the agreements is considered remote.

Total debt service requirements for certificates of participation to maturity as of June 30, 2002, are as follows (expressed in thousands):

Certificates of Participation	Governmental Activities		Business-Type Activities		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest
By Fiscal Year:						
2003	\$ 28,106	\$ 15,926	\$ 21,423	\$ 14,785	\$ 49,529	\$ 30,711
2004	18,497	10,853	14,665	10,636	33,162	21,489
2005	16,179	10,025	13,827	9,974	30,006	19,999
2006	13,942	9,295	12,274	9,342	26,216	18,637
2007	12,636	8,666	11,818	8,779	24,454	17,445
2008-2012	71,648	33,701	71,582	34,500	143,230	68,201
2013-2017	77,940	13,904	80,306	14,327	158,246	28,231
2018-2022	9,710	1,188	10,011	1,224	19,721	2,412
Total Debt Service Requirements	\$ 248,658	\$ 103,558	\$ 235,906	\$ 103,567	\$ 484,564	\$ 207,125

Note: An additional \$5 million certificates of participation, related to fiduciary activities, remains outstanding as of June 30, 2002.

On September 1, 1998, the State lease-purchase program was extended to enable local governments to participate in low cost financing of essential equipment (Local Option Capital Asset Lending Program (LOCAL)). The program allows local governments to pool their financing requests together with Washington State agencies for lower tax-exempt interest rates. While these COP's do

not constitute a debt or pledge of the faith and credit of the State, in the event of default these financing contracts have the State's guarantee to the extent of legally available appropriated funds. As of June 30, 2002, outstanding certificates of participation notes totaled \$26.5 million for 138 local governments participating in LOCAL.

D. Claims and Judgments

Claims and judgments are materially related to three activities: workers' compensation, risk management, and health insurance. Workers' compensation and health insurance are business-type activities, and risk management is a governmental activity. A description of the risks to which the State is exposed by these activities,

and the ways in which the State handles the risks, is presented in Note 1L.

Workers' Compensation

Changes in the balances of workers' compensation claims liabilities during Fiscal Years 2001 and 2002 were as follows (expressed in thousands):

	Balances Beginning of Fiscal Year	Incurred Claims and Changes in Estimates	Claim Payments	Balances End of Fiscal Year
Workers' Compensation Fund				
FY 2001	\$ 13,621,702	1,990,349	(1,368,938)	\$ 14,243,113
FY 2002	\$ 14,243,113	2,045,466	(1,405,480)	\$ 14,883,099

At June 30, 2002, \$30.6 billion of unpaid claims and claim adjustment expenses are presented at their net present value of \$14.9 billion. These claims are discounted at assumed interest rates of 4.0 percent (time loss and medical) to 6.5 percent (pensions) and are net of third party recoveries.

basis, and the Workers' Compensation actuaries have indicated that future premium payments will be sufficient to pay these claims as they come due. The remaining claims liabilities of \$7.7 billion are fully funded by long-term investments, net of obligations under securities lending agreements.

The claims and claim adjustment liabilities of \$14.9 billion, as of June 30, 2002, include \$7.2 billion for supplemental pension cost of living adjustments (COLAs) that by statute are not to be fully funded. These COLA payments are funded on a pay-as-you-go

Risk Management

Changes in the balances of risk management claims liabilities during Fiscal Years 2001 and 2002 were as follows (expressed in thousands):

	Balances Beginning of Fiscal Year	Incurred Claims and Changes in Estimates	Claim Payments	Tort Defense Payments	Balances End of Fiscal Year
Risk Management Fund					
FY 2001	\$ 240,247	131,096	(85,425)	(17,181)	\$ 268,737
FY 2002	\$ 268,737	189,909	(33,638)	(22,538)	\$ 402,470

Risk Management reports claims and judgment liabilities when it becomes probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an actuarially determined amount for claims that have been incurred but not reported. It also includes an actuarial estimate of loss adjustment expenses for tort defense. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, it should be recognized that future loss emergence will likely deviate, perhaps materially, from the actuarial estimates. Claims liabilities are re-evaluated annually to take into consideration recently settled claims, the frequency of claims, and other economic or social factors.

The State is a defendant in a significant number of lawsuits pertaining to property and casualty matters. As of June 30, 2002, outstanding and actuarially determined claims against the State and its public authorities were \$402.5 million for which the State has recorded a liability. The State is restricted by law from accumulating funds in the Self Insurance Liability Program in excess of 50 percent of total outstanding and actuarially determined claims. At June 30, 2002, the Risk Management Fund held \$5.4 million in cash and pooled investments designated for payment of these claims under the State's Self Insurance Liability Program.

Health Insurance

Changes in the balances of Health Insurance claim liabilities during Fiscal Years 2001 and 2002 were as follows (expressed in thousands):

	Balances Beginning of Fiscal Year	Incurred Claims and Changes in Estimates	Claim Payments	Balances End of Fiscal Year
Health Insurance Fund				
FY 2001	\$ 35,266	262,342	(254,461)	\$ 43,147
FY 2002	\$ 43,147	297,836	(294,057)	\$ 46,926

The Health Insurance Fund establishes a liability when it becomes probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an actuarially determined amount for claims that have been incurred but not reported. Because actual claims liabilities depend on various complex factors, the process used in computing claims liabilities does not always result in an exact amount. Claims liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

At June 30, 2002, health insurance claims liabilities totaling \$46.9 million are fully funded with cash and investments, net of obligations under securities lending agreements.

E. Leases

The State leases land, office facilities, office and computer equipment, and other assets under a variety of agreements. Although lease terms vary, most leases are subject to appropriation from the State Legislature to continue the obligation. If the possibility of receiving no funding from the Legislature is remote, leases are considered noncancelable for financial reporting purposes. Leases that represent acquisitions are classified as capital leases, and the related assets and liabilities are recorded in the financial records at the inception of the lease. Other leases are classified as operating leases with the lease payments recorded as expenditures or expenses during the life of the lease. Certain operating leases are renewable for specified periods. In most cases, management expects that the leases will be renewed or replaced by other leases.

Leased buildings and equipment under capital leases as of June 30, 2002, include the following (expressed in thousands):

	Governmental Activities	Business-Type Activities
Buildings	\$ 1,600	\$ 1,671
Equipment	40,384	1,079
Less: Accumulated Depreciation	(7,311)	(601)
Totals	\$ 34,673	\$ 2,149

The following schedule presents future minimum payments for capital and operating leases as of June 30, 2002, (expressed in thousands):

	Capital Leases		Operating Leases	
	Governmental Activities	Business-Type Activities	Governmental Activities	Business-Type Activities
Capital and Operating Leases				
By Fiscal Year:				
2003	\$ 6,204	\$ 356	\$ 89,709	\$ 7,737
2004	6,078	345	79,109	6,614
2005	6,013	326	65,410	5,948
2006	5,801	285	56,562	4,722
2007	5,390	246	44,028	3,812
2008-2012	12,934	516	138,680	8,609
2013-2017	526	250	99,395	228
2018-2022	453	125	91,216	-
2023-2027	-	-	97,729	-
2028-2032	-	-	103,978	-
Total Future Minimum Payments	43,399	2,449	865,816	37,670
Less: Executory costs and interest costs	8,346	691	-	-
Net Present Value of future minimum lease payments	\$ 35,053	\$ 1,758	\$ 865,816	\$ 37,670

The total operating lease rental expense for Fiscal Years 2001 and 2002 were \$317.2 million and \$337.2 million, respectively.

F. Long-Term Liability Activity

Long-term liability activity for the Fiscal Year 2002 (expressed in thousands) was as follows:

	Beginning Balance July 1, 2001	Additions	Reductions	Ending Balance June 30, 2002	Amounts Due Within One Year
Governmental Activities:					
Long-term Debt:					
Bonds Payable -					
General obligation (GO) bonds	\$7,208,450	\$1,010,195	\$469,695	\$7,748,950	\$378,340
GO - zero coupon bonds (principal)	264,441	-	18,187	246,254	14,914
Other bonds payable	2,045	-	80	1,965	85
Subtotal	7,474,936	1,010,195	487,962	7,997,169	393,339
GO - zero coupon bonds (accreted interest)	161,319	0	9,214	152,105	13,670
Total bonds payable	7,636,255	1,010,195	497,176	8,149,274	407,009
Other liabilities -					
Certificates of participation	264,686	26,544	42,572	248,658	28,106
Claims and judgments	331,912	171,391	31,920	471,383	89,176
Leases	17,672	22,850	5,469	35,053	6,204
Compensated absences	365,412	338,097	316,016	387,493	35,632
Unfunded pension obligations	40,100	4,600	-	44,700	-
Other	139,803	390,806	376,087	154,522	118,302
Total other liabilities	1,159,585	954,288	772,064	1,341,809	277,420
Total	\$8,795,840	\$1,964,483	\$1,269,240	\$9,491,083	\$684,429

For Governmental Activities, payments on the certificates of participation are being repaid directly from various governmental funds. The compensated absences liability will be liquidated approximately 53% by the General Fund, 41% by major Special Revenue Funds, and 6% by various other governmental funds. The

claims and judgments liability will be liquidated primarily through the risk management fund, an internal service fund. Leases, installment contract obligations, and other liabilities will be repaid from various other governmental funds.

	Beginning Balance July 1, 2001	Additions	Reductions	Ending Balance June 30, 2002	Amounts Due Within One Year
Business-Type Activities					
Long-term Debt:					
Bonds Payable -					
General obligation (GO) bonds	\$173,588	\$7,275	\$23,018	\$157,845	\$16,595
GO - zero coupon bonds (principal)	29,259	-	-	29,259	-
Revenue Bonds	283,606	76,256	32,350	327,512	8,072
Less: Deferred amounts on refunding	(2,773)	(555)	-	(3,328)	-
Subtotal	483,680	82,976	55,368	511,288	24,667
GO - zero coupon bonds (accreted interest)	12,190	2,858	-	15,048	-
Less: Deferred amounts for issuance discounts	(1,837)	-	66	(1,771)	(66)
Subtotal	10,353	2,858	-	13,277	(66)
Total bonds payable	494,033	85,834	55,368	524,565	24,601
Other liabilities -					
Certificates of participation	213,660	108,982	86,736	235,906	21,423
Less: Deferred amounts for issuance discounts	(2,625)	-	1	(2,624)	-
Claims and judgments	14,246,313	2,046,615	1,406,760	14,886,168	1,405,746
Lottery prize annuities payable	497,712	879,009	877,724	498,997	25,469
Tuition benefits payable	91,171	121,489	4,760	207,900	-
Leases	1,939	184	365	1,758	356
Compensated absences	34,549	26,521	25,295	35,775	13,928
Other	191,755	131,753	252,106	71,402	69,640
Total other liabilities	15,274,474	3,314,553	2,653,747	15,935,282	1,536,562
Total	\$15,768,507	\$3,400,387	\$2,709,115	\$16,459,847	\$1,561,163

Note 8 - No Commitment Debt

The Washington State Housing Finance Commission, Washington Higher Education Facilities Authority, Washington Health Care Facilities Authority, and Washington Economic Development Finance Authority (financing authorities) were created by the state Legislature. For financial reporting purposes, they are discretely presented as component units. These financing authorities issue bonds for the purpose of making loans to qualified borrowers for capital acquisitions, construction, and related improvements.

These bonds do not constitute either a legal or moral obligation of the state or these financing authorities, nor does the state or these financing authorities pledge their faith and credit for the payment of such bonds. Debt service on the bonds is payable solely from payments made by the borrowers pursuant to loan agreements. Due to their no commitment nature, the bonds issued by these financing authorities are excluded from the state's financial statements.

The table below presents the latest available balances for the "No Commitment" debt of the state's financing authorities (expressed in thousands):

No Commitment Debt	Principal Balance
Washington State Housing Finance Commission	\$ 2,088,138
Washington Higher Education Facilities Authority	324,307
Washington Health Care Facilities Authority	2,533,582
Washington Economic Development Finance Authority	208,765
Total No Commitment Debt	\$ 5,154,792

Note 9 – Fund Balances Reserved or Designated for Other Specific Purposes

The nature and purposes of fund balances reserves and designations for other specific purposes as of June 30, 2002, are listed below (expressed in thousands):

Fund Balances	General	Higher Education Special Revenue	Higher Education Endowment	Nonmajor Governmental Funds	Totals
Reserved for Other Specific Purposes:					
Long-term student loans	\$ -	\$ 16	\$ -	\$ -	\$ 16
Investments with trustees	593	-	-	448	1,041
Long-term receivables	36,041	286	-	959,016	995,343
Long-term investments	-	113,527	-	19,406	132,933
Emergency reserve	-	-	-	116,129	116,129
Petty cash	603	4,444	-	816	5,863
Total Reserved for Other Specific Purposes	\$ 37,237	\$ 118,273	\$ -	\$ 1,095,815	\$ 1,251,325
Unreserved, Designated for Other Specific Purposes:					
Higher education	\$ -	\$ 155,679	\$ -	\$ -	\$ 155,679
Miscellaneous	-	-	-	137	137
Total Unreserved, Designated for Other Specific Purposes	\$ -	\$ 155,679	\$ -	\$ 137	\$ 155,816

Note 10 - Deficit Net Assets

At June 30, 2002, there were two proprietary funds with deficit net assets.

The Workers' Compensation Fund, an enterprise fund, had deficit net assets of \$6.1 billion at June 30, 2002. The fund is used to account for the workers' compensation program which provides time-loss, medical, disability, and pension payments to qualifying individuals sustaining work-related injuries. The main

benefit plans of the workers' compensation program are funded based on rates that will keep these plans solvent in accordance with recognized actuarial principles. The supplemental pension cost-of-living adjustments (COLA) granted for time-loss and disability payments, however, are funded on a pay-as-you-go basis. By statute, the state is only allowed to collect enough revenue to fund the current COLA payments.

The following schedule details the changes in total net assets for the Workers' Compensation Fund during the fiscal year ended June 30, 2002, (expressed in thousands):

Workers' Compensation Fund	Net Assets (Deficit)
Balances, July 1, 2001	\$ (5,426,176)
Fiscal Year 2002 activity	(638,309)
Balances, June 30, 2002	\$ (6,064,485)

The Risk Management Fund, an internal service fund, had deficit net assets of \$395.2 million at June 30, 2002. The Risk Management Fund is used to account for the claims, torts, judgments generally arising from automobile and general government operations, and loss adjustment expenses for tort defense. These costs are supported by premium assessments to state agencies that are designed to cover current and future claim losses. Outstanding and incurred but not reported claims are actuarially determined and accrued, resulting in the deficit net assets.

The Self Insurance Liability Program initiated in 1990 is intended to provide funds for the payment of all claims and loss adjustment expenses for tort defense.

The state is restricted by law from accumulating funds in the Self Insurance Liability Program in excess of 50 percent of total outstanding and actuarially determined claims.

The following schedule details the changes in net assets for the Risk Management Fund during the fiscal year ended June 30, 2002, (expressed in thousands):

Risk Management Fund	Net Assets (Deficit)
Balance, July 1, 2001	\$ (271,152)
Fiscal Year 2002 activity	(124,064)
Balance, June 30, 2002	\$ (395,216)

Note 11 - Retirement Plans

A. General

The state of Washington, through the Department of Retirement Systems, the Board for Volunteer Fire Fighters, and the Administrator for the Courts, administers eleven defined benefit retirement plans and four defined contribution retirement plans covering eligible employees of the state and local governments. Pension plans administered by the state are accounted for using the accrual basis of accounting. Under the accrual basis of accounting, employee and employer contributions are recognized in the period in which employee services are performed; investment gains and losses are recognized as incurred; and benefits and refunds are recognized when due and payable in accordance with the terms of the applicable plan.

DEPARTMENT OF RETIREMENT SYSTEMS

As established in chapter 41.50 of the Revised Code of Washington (RCW), the Department of Retirement Systems (DRS) administers seven retirement systems comprising ten defined benefit pension plans and three defined contribution plans as follows:

Public Employees' Retirement System (PERS)

- Plan 1 - defined benefit
- Plan 2/3 - defined benefit
- Plan 3 - defined contribution

Teachers' Retirement System (TRS)

- Plan 1 - defined benefit
- Plan 2/3 - defined benefit
- Plan 3 - defined contribution

School Employees' Retirement System (SERS)

- Plan 2/3 - defined benefit
- Plan 3 - defined contribution

Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)

- Plan 1 - defined benefit
- Plan 2 - defined benefit

Washington State Patrol Retirement System (WSPRS)

- Defined benefit plan

Judicial Retirement System (JRS)

- Defined benefit plan

Judges' Retirement Fund (Judges)

- Defined benefit plan

Although some assets of the plans are commingled for investment purposes, each plan's assets may be used only for the payment of benefits to the members of that plan in accordance with the terms of the plan.

Administration of the PERS, TRS, SERS, and LEOFF systems and plans was funded by an employer rate of .23 percent of employee salaries for the period July 1, 2001, through April 30, 2002. The rate decreased to .22 percent as of May 1, 2002. Administration of the WSPRS, JRS, and Judges plans is funded by means of legislative appropriations.

The Department of Retirement Systems prepares a stand-alone financial report. Copies of the report that include financial statements and required supplemental information may be obtained by writing to Washington State Department of Retirement Systems, PO Box 48380, Olympia, Washington 98504-8380.

BOARD FOR VOLUNTEER FIRE FIGHTERS

As established in chapter 41.24 RCW, the Washington Board for Volunteer Fire Fighters' administers the Volunteer Fire Fighters' Relief and Pension Fund (VFFRPF), a defined benefit plan. Administration of VFFRPF is funded through legislative appropriation.

ADMINISTRATOR FOR THE COURTS

As established in chapter 2.14 RCW, the Administrator for the Courts administers the Judicial Retirement Account (JRA), a defined contribution plan. Administration of JRA is funded through member fees.

TIAA/CREF

Eligible higher education state employees may participate in the Teachers' Insurance and Annuity Association/College Retirement Equity Fund (TIAA/CREF) which is a privately administered defined contribution plan.

Plan descriptions, funding policies, and a table of employer contributions required and paid for defined benefit plans follow at Notes 11.B through D respectively. For information related to defined contribution plans, refer to Note 11.I. Details on plan net assets and changes in plan net assets of pension plans administered by the state are presented at Note 11.J.

Membership of each state administered plan consisted of the following at September 30, 2001, the date of the latest actuarial valuation for all plans except for VFFRPF which had an actuarial valuation performed on December 31, 2001.

Defined Benefit Plans Administered by the State	Retirees and Beneficiaries Receiving Benefits	Terminated Plan Members Entitled to but not yet Receiving Benefits	Active Plan Members Vested	Active Plan Members Nonvested	Total
PERS 1	53,538	3,310	22,226	1,755	80,829
PERS 2	8,651	15,102	75,551	53,404	152,708
TRS 1	32,195	1,995	13,594	377	48,161
TRS 2	709	2,342	7,188	,868	11,107
TRS 3	203	1,730	15,772	28,421	46,126
SERS 2	191	929	12,719	11,344	25,183
SERS 3	78	637	12,566	11,718	24,999
LEOFF 1	7,894	29	1,312	3	9,238
LEOFF 2	184	303	9,582	4,003	14,072
WSPRS 1	696	89	768	259	1,812
JRS	134	3	26	-	163
Judges	18	-	1	-	19
JRA	-	11	180	n/a	191
VFFRPF	2,638	3,960	5,035	7,219	18,852

Following is a summary of government employers participating in state administered retirement plans as of June 30, 2002.

Plan	State Agencies	Public Schools	Counties/Municipalities	Other Political Subdivisions
PERS 1	156	248	216	255
PERS 2	169	2	268	446
PERS 3	118	-	-	-
TRS 1	87	288	-	-
TRS2	40	267	-	-
TRS 3	45	291	-	-
SERS 2	9	290	-	-
SERS 3	10	287	-	-
LEOFF 1	-	-	113	26
LEOFF 2	7	-	225	127
WSPRS 1	1	-	-	-
JRS	3	-	-	-
Judges	1	-	-	-
JRA	3	-	-	-
VFFRPF	-	-	-	520

B. Plan Description

Public Employees' Retirement System (PERS)

PERS is a cost-sharing multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a combination defined benefit/defined contribution plan. PERS participants who joined the system by September 30, 1977, are Plan 1 members. Those who joined on or after October 1, 1977, and by either, February 28, 2002, for state and higher

education employees, or August 31, 2002, for local government employees, are Plan 2 members unless they exercise an option to transfer their membership to Plan 3. PERS participants joining the system on or after March 1, 2002, for state and higher education employees, or September 1, 2002, for local government employees have the option of choosing membership in either PERS Plan 2 or PERS Plan 3. The option must be exercised within 90 days of employment. An employee is reported in Plan 2 until a choice is made. Employees who fail to choose within 90 days default to PERS Plan 3.

PERS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

PERS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the PERS Plan 1 and 2 defined benefit plans accrue interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in PERS Plan 1 and 2 can elect to withdraw total employee contributions and interest thereon upon separation from PERS-covered employment. Employees in PERS Plan 3 can elect to withdraw total employee contributions and earnings from the investment of those contributions upon separation from PERS-covered employment.

The Legislature established PERS in 1947. Membership in the system includes: elected officials; state employees; employees of the Supreme, Appeals, and Superior Courts (other than judges currently in a judicial retirement system); employees of legislative committees; community and technical colleges, college, and university employees not in national higher education retirement programs such as Teachers' Insurance and Annuity Association/College Retirement Equity Fund (TIAA/CREF); judges of district and municipal courts; and employees of local governments. TIAA/CREF is not administered by DRS. Approximately 52 percent of PERS salaries are accounted for by state employment. PERS retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Plan 1 retirement benefits are vested after an employee completes five years of eligible service. Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The annual pension is 2 percent of the average final compensation (AFC) per year of service (AFC is based on the greatest compensation during any 24 eligible consecutive compensation months), capped at 60 percent.

Plan 2 retirement benefits are vested after an employee completes five years of eligible service. Plan 2 members may retire at the age of 65 with five years of service, or at the age of 55 with 20 years of service, with an allowance of 2 percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 2 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a 3 percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at 3 percent annually.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. The defined benefit portion provides a benefit calculated at 1 percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 3 members become eligible for retirement if they have: at least ten years of service; or five years including 12 months that were earned after age 54; or five service credit years earned in PERS Plan 2 prior to June 1, 2003. Plan 3 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a 3 percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and Plan 3 provides the same cost-of-living allowance as Plan 2. Refer to section I. of this note for a description of the defined contribution component of PERS Plan 3.

Plan 1 provides duty and non-duty disability benefits. Duty disability retirement benefits for disablement prior to the age of 60 consist of a temporary life annuity payable to the age of 60. The allowance amount is \$350 a month, or two-thirds of the monthly AFC, whichever is less. The benefit is reduced by any worker's compensation benefit and is payable as long as the member remains disabled or until the member attains the age of 60. A member with five years of membership service is eligible for nonduty disability retirement. Prior to the age of 55, the allowance amount is two percent of the AFC for each year of service reduced by two percent for each year that the member's age is less than 55. The total benefit is limited to 60 percent of the AFC.

Plan 2 and Plan 3 provide non-duty disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 allowance amount is 2 percent of the AFC for each year of service. For Plan 3 the allowance amount is one percent of the AFC for each year of service. Benefits are actuarially reduced for each year that the member's age is less than 65, and to reflect the choice of a survivor option.

Legislation passed in the 2001 session provides a \$150,000 death benefit to the estate of an employee of schools, higher education and state agencies who dies in the line of service, if found eligible by the Department of Labor and Industries. This legislation is effective for the period of July 1, 2001, through June 30, 2003.

Legislation passed in the 2002 session gives commercial vehicle enforcement officers (CVEO) who became commissioned officers in the Washington State Patrol after July 1, 2000, and prior to June 30, 2001, the option of either remaining a member of PERS Plan 2 or to make an irrevocable choice to transfer their CVEO credit to the Washington State Patrol Retirement System. Those members who transfer service credit would have until December 31, 2010, or the date of retirement (whichever came first) to pay for the difference in employee and employer contributions plus interest. There were no other material changes in PERS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 41.40 RCW.

Teachers' Retirement System (TRS)

TRS is a cost-sharing multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a combination defined benefit/defined contribution plan. TRS participants who joined the system by September 30, 1977, are Plan 1 members. Those who joined on or after October 1, 1977, and by June 30, 1996, are Plan 2 members unless they exercised an option to transfer their membership to Plan 3. TRS participants joining the system on or after July 1, 1996 and those who exercised their transfer option, are members of TRS Plan 3.

TRS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

TRS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the TRS Plan 1 and 2 defined benefit plans accrue

interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in TRS Plan 1 and 2 can elect to withdraw total employee contributions and interest thereon upon separation from TRS-covered employment. Employees in TRS Plan 3 can elect to withdraw total employee contributions and earnings from the investment of those contributions upon separation from TRS-covered employment.

TRS was legislatively established in 1938. Eligibility for membership requires service as a certificated employee in grades K-12 in the public schools. TRS is comprised principally of non-state employees. TRS retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Plan 1 retirement benefits are vested after an employee completes five years of eligible service. Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The annual pension is two percent of the average final compensation (AFC) per year of service (AFC is based on the greatest compensation during the highest of any consecutive two compensation contract years); capped at 60 percent.

Plan 2 retirement benefits are vested after an employee completes five years of eligible service. Plan 2 members may retire at the age of 65 with five years of service, or at the age of 55 with 20 years of service, with an allowance of two percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 2 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at three percent annually.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. The defined benefit portion provides a benefit calculated at 1 percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 3 members become eligible for retirement if they have: at least ten years of service; or five years including 12 months that were earned after age 54; or five service credit years earned in TRS Plan 2 by July 1, 1996, and transferred to Plan 3. Plan 3 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial

reduction will apply. There is no cap on years of service credit; and Plan 3 provides the same cost-of-living allowance as Plan 2. Refer to Section I. of this note for a description of the defined contribution component of TRS Plan 3.

Plan 1 provides death and duty disability benefits. TRS Plan 1 members receive the following additional lump sum death benefits: retired members \$400 (if at least 10 years of membership service), active members \$600. Members on temporary disability receive a temporary life annuity of \$180 per month payable up to two years. After five years of service, members on a disability retirement receive an allowance based on their salary and service to date of disability. Members enrolled in TRS prior to April 25, 1973, may elect a benefit based on the formula in effect at that time.

Plan 2 and Plan 3 provide non-duty disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 allowance amount is two percent of the AFC for each year of service. For Plan 3, the allowance amount is one percent of the AFC for each year of service. Benefits are actuarially reduced for each year that the member's age is less than 65, and to reflect the choice of a survivor option.

Legislation passed in the 2001 session provides a \$150,000 death benefit to the estate of an employee of schools, higher education and state agencies who dies in the line of service, if found eligible by the Department of Labor and Industries. This legislation is effective for the period of July 1, 2001, through June 30, 2003. There were no other material changes in TRS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapters 41.32 and 41.34 RCW.

School Employees' Retirement System (SERS)

SERS is a cost-sharing multiple-employer retirement system comprised of two separate plans for membership purposes: Plan 2 is a defined benefit plan and Plan 3 is a combination defined benefit/defined contribution plan. As of September 1, 2000, the membership of classified school employees in PERS Plan 2 was transferred to SERS Plan 2. Those who joined on or after October 1, 1977, and by August 31, 2000, are SERS Plan 2 members unless they exercised an option to transfer their membership to Plan 3. SERS participants joining the system on or after September 1, 2000, and those who exercised their transfer option, are members of SERS Plan 3.

SERS is comprised of two separate plans for accounting purposes: Plan 2/3 and Plan 3. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3

accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

SERS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the SERS Plan 2 defined benefit plan accrue interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in SERS Plan 2 can elect to withdraw total employee contributions and interest thereon upon separation from SERS-covered employment. Employees in SERS Plan 3 can elect to withdraw total employee contributions and earnings from the investment of those contributions upon separation from SERS-covered employment.

The Legislature established SERS in 2000. Membership in the system includes all classified employees of school districts or educational service districts. SERS is comprised principally of non-state employees. SERS retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Plan 2 retirement benefits are vested after an employee completes five years of eligible service. Plan 2 members may retire at the age of 65 with five years of service, or at the age of 55 with 20 years of service, with an allowance of 2 percent of the average final compensation (AFC) per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 2 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at three percent annually.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. The defined benefit portion provides a benefit calculated at one percent of the AFC per year of service. (AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 3 members become eligible for retirement if they have: at least ten years of service; or five years including 12

months that were earned after age 54; or five service credit years earned in PERS Plan 2 prior to September 1, 2000. Plan 3 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial reduction will apply. There is no cap on years of service credit; and Plan 3 provides the same cost-of-living allowance as Plan 2. Refer to Section I. of this note for a description of the defined contribution component of SERS Plan 3.

Plan 2 and Plan 3 provide non-duty disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 allowance amount is two percent of the AFC for each year of service. For Plan 3 the allowance amount is one percent of the AFC for each year of service. Benefits are actuarially reduced for each year that the member's age is less than 65, and to reflect the choice of a survivor option.

Legislation passed in the 2001 session provides a \$150,000 death benefit to the estate of an employee of schools, higher education and state agencies who dies in the line of service, if found eligible by the Department of Labor and Industries. This legislation is effective for the period of July 1, 2001, through June 30, 2003. There were no other material changes in SERS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 41.35 RCW.

Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)

LEOFF is a cost-sharing multiple-employer retirement system comprised of two separate defined benefit plans. LEOFF participants who joined the system by September 30, 1977 are Plan 1 members. Those who joined on or after October 1, 1977, are Plan 2 members.

LEOFF defined benefit retirement benefits are financed from a combination of investment earnings, employer and employee contributions, and a special funding situation in which the state pays the remainder through state legislative appropriations. Employee contributions to the LEOFF Plan 1 and 2 defined benefit plans accrue interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in LEOFF Plan 1 and 2 can elect to withdraw total employee contributions and interest earnings thereon upon separation from LEOFF-covered employment.

LEOFF was established in 1970 by the Legislature. Membership includes all full-time, fully compensated, local law enforcement officers and fire fighters. LEOFF membership is comprised primarily of non-state

employees. LEOFF retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Plan 1 retirement benefits are vested after an employee completes five years of eligible service. Plan 1 members are eligible for retirement with five years of service at the age of 50. The benefit per year of service calculated as a percent of final average salary (FAS) is as follows:

Term of Service	Percent of FAS
20+	2.0%
10-19	1.5%
5-9	1.0%

The FAS is the basic monthly salary received at the time of retirement, provided a member has held the same position or rank for 12 months preceding the date of retirement. Otherwise, it is the average of the highest consecutive 24 months' salary within the last 10 years of service. If membership was established in LEOFF after February 18, 1974, the service retirement benefit is capped at 60 percent of FAS. A cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index).

Plan 2 retirement benefits are vested after an employee completes five years of eligible service. Plan 2 members may retire at the age of 50 with 20 years of service, or at the age of 53 with five years of service, with an allowance of 2 percent of the FAS per year of service (FAS is based on the highest consecutive 60 months). Plan 2 retirements prior to the age of 53 are reduced 3 percent for each year that the benefit commences prior to age 53. There is no cap on years of service credit; and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at three percent annually.

Plan 1 provides death and disability benefits. Death benefits for Plan 1 members on active duty consist of the following: (1) If eligible spouse, 50 percent of the FAS, plus five percent of FAS for each surviving child, with a limitation on the combined allowances of 60 percent of the FAS; or (2) If no eligible spouse, 30 percent of FAS for the first child plus 10 percent for each additional child, subject to a 60 percent limitation of FAS. In addition, a duty death benefit of \$150,000 is provided to Plan 1 and Plan 2 members.

The Plan 1 disability allowance is 50 percent of the FAS plus five percent for each child up to a maximum of 60 percent. Upon recovery from disability before the age of 50, a member is restored to service with full credit for service while disabled. Upon recovery after the age of 50, the benefit continues as the greater of the member's disability allowance or service retirement allowance.

Plan 2 provides non-duty disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 allowance amount is two percent of the FAS for each year of service. Benefits are actuarially reduced for each year that the member's age is less than 53, and to reflect the choice of a survivor option.

There were no material changes in LEOFF benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 41.26 RCW.

Washington State Patrol Retirement System (WSPRS)

WSPRS is a single-employer retirement system comprised of one defined benefit plan. WSPRS participants who join the system by December 31, 2002, are Plan 1 members.

WSPRS retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the WSPRS defined benefit plan accrue interest at a rate specified by DRS. During Fiscal Year 2002, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in WSPRS can elect to withdraw total employee contributions and interest earnings thereon upon separation from WSPRS-covered employment.

WSPRS was established by the Legislature in 1947. Any commissioned employee of the Washington State Patrol is eligible to participate. WSPRS benefits are established in state statute and may be amended only by the state Legislature.

Retirement benefits are vested after an employee completes five years of eligible service. Members are eligible for retirement at the age of 55 with five years of service, or after 25 years of service. The annual pension is two percent of average final salary (AFS) per year of service (AFS is based on the average of your two highest-paid years), capped at 75 percent.

Benefit provisions include death benefits; however, the system contains no disability benefits. Death benefits for members on active duty consist of the following: (1) If eligible spouse, 50 percent of the FAS, plus 5 percent of the FAS for each surviving child, with a limitation on the combined allowances of 60 percent of the FAS; or (2) If no eligible spouse, 30 percent of FAS for the first child plus 10 percent for each additional child, subject to a 60 percent limitation of FAS. In addition, a duty death benefit of \$150,000 is provided to WSPRS members.

Legislation passed in the 2001 session created a Washington State Patrol Plan 2 for employees commissioned after January 1, 2003. Existing WSPRS members would receive an adjustment to their contribution rate and their COLA, and a change in how some overtime is considered as salary. Current retirees, who retired before June 30, 2000, will receive the new COLA (CPI-based up to 3%) on July 1, 2001, and every year thereafter. A member who retired between July 1, 2000, and June 30, 2001, received a 2% COLA on July 1, 2001, and a new COLA (CPI-based up to 3%) on July 1, 2002, and every year after. A member who retires after July 1, 2001, will receive the 3% COLA on the next July 1, after being a retiree for one year. The definition of "average final salary" for new members is changed from a two-year average to a five-year average. For existing members, the definition of "salary" is amended to prospectively exclude voluntary overtime. For new members, the definition is amended to exclude both voluntary overtime and cash-outs of annual leave and holiday leave.

Legislation passed in the 2002 session gives commercial vehicle enforcement officers (CVEO) who became commissioned officers in the Washington State Patrol after July 1, 2000, and prior to June 30, 2001, the option of either remaining a member of PERS Plan 2 or to make an irrevocable choice to transfer their CVEO credit to the Washington State Patrol Retirement System. Those members who transfer service credit would have until December 31, 2010, or the date of retirement (whichever came first) to pay for the difference in employee and employer contributions plus interest. There were no other material changes in WSPRS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 43.43 RCW.

Judicial Retirement System (JRS)

JRS is an agent multiple-employer retirement system comprised of a single defined benefit plan. JRS retirement benefits are financed on a pay-as-you-go basis from a combination of investment earnings, employer contributions, employee contributions, and a special funding situation in which the state pays the remaining contributions. JRS employees accrue no interest on contributions and may not elect to withdraw their contributions upon termination.

JRS was established by the Legislature in 1971. Membership includes judges elected or appointed to the Supreme Court, Court of Appeals, and Superior Courts on or after August 9, 1971. The system was closed to new entrants on July 1, 1988, with new judges joining PERS Plan 2. JRS retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

JRS members are eligible for retirement at the age of 60 with 15 years of service, or at the age of 60 after 12 years of service (if the member left office involuntarily) with at least 15 years after beginning judicial service.

The benefit per year of service calculated as a percent of average final compensation (AFC) is as follows:

<u>Term of Service</u>	<u>Percent of AFC</u>
15+	3.5%
10-14	3.0%

Death and disability benefits are also provided. Eligibility for death benefits while on active duty requires ten or more years of service. A monthly spousal benefit is provided which is equal to 50 percent of the benefit a member would have received if retired. If the member is retired, the surviving spouse receives the greater of 50 percent of the member's retirement benefit or 25 percent of the AFC. For members with ten or more years of service, a disability benefit of 50 percent of AFC is provided.

There were no material changes in JRS benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 2.10 RCW.

Judges' Retirement Fund (Judges)

Judges is an agent multiple-employer retirement system comprised of a single defined benefit plan. Retirement benefits are financed on a pay-as-you-go basis from a combination of employee contributions, employer contributions, and a special funding situation in which the state pays the remaining contributions. Employees do not earn interest on their contributions, nor can they elect to withdraw their contributions upon termination.

The Judges' Retirement Fund was created by the Legislature on March 22, 1937, pursuant to RCW 2.12, to provide retirement benefits to judges of the Supreme Court, Court of Appeals, or Superior Courts of the state of Washington. Subsequent legislation required that all judges first appointed or elected to office on or after August 9, 1971, enter the Judicial Retirement System. Judges' retirement benefit provisions are established in state statute and may be amended only by the state Legislature.

Judges' members are eligible for retirement at the age of 70 with ten years of service, or at any age with 18 years of service. Members are eligible to receive a partial retirement allowance after 12 years of credited service as a judge. With the exception of a partial retirement allowance, the member receives a benefit equal to one-half of the monthly salary being received as a judge at the time of retirement, or at the end of the term

immediately prior to retirement if retirement occurs after the expiration of the member's term in office. A partial retirement allowance is based on the proportion of the member's 12 or more years of service in relation to 18 years of service.

There were no material changes in Judges' benefit provisions for the fiscal year ended June 30, 2002.

Pension benefit provisions have been established by chapter 2.12 RCW.

The Volunteer Fire Fighters' Relief and Pension Fund (VFFRPF)

VFFRPF is a cost-sharing multiple-employer retirement system that provides death and active duty disability benefits to all members, and optional defined benefit pension plan payments.

VFFRPF retirement benefits are financed from a combination of investment earnings, member contributions, municipality contributions, and a special funding situation where the state pays the remaining contributions. VFFRPF members accrue no interest on contributions and may elect to withdraw their contributions upon termination.

VFFRPF was created by the Legislature in 1945. Membership in the system requires volunteer firefighter service with a fire department of an electing municipality of Washington State.

Retirement benefits are established in state statute and may be amended only by the state Legislature. Since retirement benefits cover volunteer service, benefits are paid based on years of service not salary. Members are vested after ten years of service.

After 25 years of active membership, members having reached the age of 65 and who have paid their annual retirement fee for 25 years are entitled to receive a monthly benefit of \$30 plus \$10 per year of service. The maximum monthly benefit is \$280. Reduced pensions are available for members under the age of 65 or with less than 25 years of service.

Death and active duty disability benefits are provided at no cost to the member. Death benefits in the line of duty consist of a lump sum of \$152,000. Funeral and burial expenses are also paid in a lump sum of \$2,000 for members on active duty. Members receiving disability benefits at the time of death shall be paid \$500. Members on active duty shall receive disability payments of \$2,550 per month for up to six months; thereafter, payments are reduced. Disabled members receive \$1,275 per month, their spouse \$255, and dependent children \$110. Benefit provisions for VFFRPF are established under the authority of chapter 41.24 RCW.

Effective July 1, 2001, the disability income benefits and the maximum survivor benefits under the Relief Plan are increased for increases in the CPI.

There were no material changes in VFFRPF benefit provisions for the fiscal year ended June 30, 2002.

C. Funding Policies

During the 2002 Session, the Legislature decided to adopt rates effective April 1, 2002, based on the 2000 valuation and the new demographic assumptions that resulted from the six-year review of that experience.

Public Employees' Retirement System (PERS)

Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. Employee contribution rates for Plan 1 are established by statute at six percent and do not vary from year to year. The employer and employee contribution rates for Plan 2 and the employer contribution rate for Plan 3 are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. All employers are required to contribute at the level established by the Legislature. PERS Plan 3 defined contribution is a non-contributing plan for employers. Employees who participate in the defined contribution portion of PERS Plan 3 do not contribute to the defined benefit portion of PERS Plan 3. The Employee Retirement Benefits Board sets Plan 3 employee contribution rates. Six rate options are available ranging from 5 to 15 percent; two of the options are graduated rates dependent on the employee's age.

The methods used to determine the contribution requirements are established under state statute in accordance with chapters 41.40 and 41.45 RCW.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2002 were as follows:

PERS Actual Contribution Rates

	PLAN 1	PLAN 2	PLAN 3
Employer Rates:			
State agencies*	1.32%	1.32%	1.32%**
Local governmental units	1.32%	1.32%	1.32%**
State gov't elected officials*	1.87%	1.32%	1.32%**
Employee Rates:			
State agencies	6.00%	0.65%	***
Local governmental units	6.00%	0.65%	***
State gov't elected officials	7.50%	0.65%	***

*Includes an administrative expense rate of 0.22 percent.

**Plan 3 defined benefit portion only.

***Variable from 5% to 15% based on rate selected by the member.

Teachers' Retirement System (TRS)

Each biennium the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. Employee contribution rates for Plan 1 are established by statute at six percent and do not vary from year to year. The employer and employee contribution rates for Plan 2 and the employer contribution rate for Plan 3 are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. All employers are required to contribute at the level established by the Legislature. TRS Plan 3 defined contribution is a non-contributing plan for employers. Employees who participate in the defined contribution portion of TRS Plan 3 do not contribute to the defined benefit portion of TRS Plan 3. The Employee Retirement Benefits Board sets Plan 3 employee contribution rates. Six rate options are available ranging from 5 to 15 percent; two of the options are graduated rates dependent on the employee's age.

The methods used to determine the contribution requirements are established under state statute in accordance with chapters 41.32 and 41.45 RCW.

Required contribution rates (expressed as a percentage of current-year covered payroll) at the close of Fiscal Year 2002 were as follows:

TRS Actual Contribution Rates

	<u>PLAN 1</u>	<u>PLAN 2</u>	<u>PLAN 3</u>
Employer Rates *	1.27%	1.27%	1.27%**
Employee Rates:			
State agencies	6.00%	0.15%	***
Local governmental units	6.00%	0.15%	***
State gov't elected officials	7.50%	0.15%	***

* Includes an administrative expense rate of 0.22 percent.

** Plan 3 defined benefit portion only.

*** Variable from 5% to 15% based on rate selected by the member.

School Employees' Retirement System (SERS)

Each biennium the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 employer contribution rates. The employer and employee contribution rates for Plan 2 and the employer contribution rate for Plan 3 are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. All employers are required to contribute at the level established by the Legislature. SERS Plan 3 defined contribution is a non-contributing plan for employers. Employees who participate in the defined contribution portion of SERS Plan 3 do not contribute to the defined benefit portion of SERS Plan 3. The Employee Retirement Benefits Board sets Plan 3 employee contribution rates. Six rate options are available ranging from 5 to 15 percent; two of the options are graduated rates dependent on the employee's age.

The methods used to determine the contribution requirements are established under state statute in chapters 41.35 and 41.45 RCW.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2002 were as follows:

SERS Actual Contribution Rates

	<u>PLAN 2</u>	<u>PLAN 3</u>
Employer Rates:		
State agencies*	1.18%	1.18% **
Local governmental units*	1.18%	1.18%
Employee Rates:		
State Agencies	0.35%	***
Local Governmental Units	0.35%	***

*Includes an administrative expense rate of 0.22 percent.

**Plan 3 defined benefit portion only.

***Variable from 5% to 15% based on rate selected by the member.

Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)

Beginning on July 1, 2000, Plan 1 employers and employees will contribute zero percent as long as the plan remains fully funded. Employer and employee

contribution rates are developed by the Office of the State Actuary to fully fund the plan. Plan 2 employers and employees are required to pay at the level adopted by the Department of Retirement Systems in accordance with chapter 41.45 RCW. All employers are required to contribute at the level required by state statute.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2002 were as follows:

LEOFF Actual Contribution Rates

	<u>PLAN 1</u>	<u>PLAN 2</u>
Employer Rates:		
Ports and Universities*	NA	4.61%
Local governmental units*	0.22%	2.86%
Employee Rates:		
Ports and Universities	NA	4.39%
Local governmental units	NA	4.39%
State of Washington	NA	1.75%

*Includes an administrative expense rate of 0.22 percent.

The Legislature, by means of a special funding arrangement, appropriated money from the state General Fund to supplement the current service liability and fund the prior service costs of Plan 1 in accordance with the requirements of the Pension Funding Council. However, this special funding situation is not mandated by the State Constitution and this funding requirement could be returned to the employers by a change of statute.

Washington State Patrol Retirement System (WSPRS)

State statute (chapter 43.43 RCW) obligates employees to contribute at a fixed rate of 2 percent for Fiscal Year 2002. The Pension Funding Council in accordance with chapter 41.45 RCW adopts contribution rates for the employee and the state. The employee and the state are required to contribute at the level required by state statute.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2002 were as follows:

WSPRS Actual Contribution Rates

Employer Contributions	0.00%
Employee Contributions	2.00%

Judicial Retirement System (JRS)

Contributions made are based on rates set in chapter 2.10 RCW. By statute, employees are required to contribute 7.5 percent with an equal amount contributed by the state. In addition, the state guarantees the solvency of the JRS on a pay-as-you-go basis. Each biennium, the Legislature, through biennial appropriations from the

state General Fund, contributes amounts sufficient to meet benefit payment requirements. For Fiscal Year 2002, the state contributed \$6 million.

Judges' Retirement Fund (Judges)

Contributions made are based on rates set in chapter 2.12 RCW. By statute, employees are required to contribute 6.5 percent with an equal amount contributed by the state. In addition, the state guarantees the solvency of the Judges' Retirement Fund on a pay-as-you-go basis. Each biennium, the Legislature, through biennial appropriations from the state General Fund, contributes amounts sufficient to meet benefit payment requirements. For Fiscal Year 2002, the state contributed \$.25 million.

The Volunteer Fire Fighters' Relief and Pension Fund (VFFRPF)

The retirement provisions of VFFRPF is funded through member contributions of \$30 per year, employer contributions of \$30 per year, and 40 percent of the Fire Insurance Premium Tax, as per chapter 41.24 RCW. VFFRPF members earn no interest on contributions and may elect to withdraw their contributions upon termination. The death and disability provisions of VFFRPF are funded by an employer contribution rate of \$10 per member.

Administrative expenses are funded through fire insurance premium taxes and are maintained in a separate fund. Amounts not needed for administrative expenses are transferred to VFFRPF.

D. Employer Contributions Required and Paid

The following table presents the state of Washington's required contributions in millions of dollars to cost-sharing plans in accordance with the funding policy. All contributions required by the funding method were paid.

	2002	2001	2000
PERS Plan 1	\$35.3	\$94.0	\$102.6
PERS Plan 2/3	26.2	58.2	44.1
TRS Plan 1	1.7	3.5	4.7
TRS Plan 2/3	0.4	0.3	.3
SERS Plan 2/3	0.0	0.0	NA
LEOFF Plan 1	0.0	0.0	0
LEOFF Plan 2	0.2	21.1	17.3
VFFRPF	0.0	3.3	2.7

There are no long-term contracts for contributions for any of the retirement plans administered by the state.

E. Annual Pension Cost and Net Pension Obligation

The state's annual pension cost and net pension obligation (NPO), in millions, to the plans listed for the current year were as follows:

	WSPRS	JRS	Judges
Annual Required Contribution	\$0.0	\$14.2	\$0.2
Interest on NPO	(2.5)	3.2	(0.2)
Adjustment to annual required contribution	3.8	(6.7)	0.5
Annual Pension Cost	1.3	10.7	0.5
Less Contributions Made	0.0	6.2	0.3
Increase (decrease) in NPO	1.3	4.5	0.2
NPO at beginning of year	(30.9)	40.1	(3.0)
NPO at end of year	(29.6)	44.7	(2.8)

The valuation date for the plans is September 30, 2001. The actuarial cost method for the WSPRS is aggregate and for JRS and Judges is entry age normal. The unfunded amount is being amortized as a level dollar amount to December 31, 2008, for JRS. All other methods and assumptions are the same as used in funding and disclosed in "Notes to the Required Supplementary Information – Defined Benefit Pension Plans."

F. Three Year Trend Information

The following table presents three-year trend information in millions for the plans listed:

	2002	2001	2000
WSPRS			
Annual Pension Cost	\$1.3	\$1.4	\$0.3
% of APC contributed	0.0	0.0	0.0
NPO	\$(29.6)	\$(30.9)	\$(32.3)
JRS			
Annual Pension Cost	\$10.7	\$10.6	\$10.3
% of APC contributed	57.9	68.9	70.9
NPO	44.7	\$40.1	\$36.8
Judges			
Annual Pension Cost	\$0.5	\$0.4	\$0.5
% of APC contributed	60.0	200.0	160.0
NPO	\$(2.8)	\$(3.0)	\$(2.6)

There are no long-term contracts for contributions for any of the retirement plans administered by the state.

G. Changes in Actuarial Assumptions

The contribution rates effective April 1, 2002, reflect the revised demographic assumption. Demographic assumptions are updated after completion of a six-year review of the experience of the plan. These changes were reflected in the valuation.

H. Changes in Benefit Provisions

Refer to Section B. of this note for a description of the benefit provision changes in Fiscal Year 2002.

I. Defined Contribution Plans

Public Employees' Retirement System Plan 3 (PERS 3)

The Public Employees' Retirement System (PERS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through DRS. Eligible employees include: elected officials; state employees; employees of the Supreme, Appeals, and Superior Courts (other than judges currently in a judicial retirement system); employees of legislative committees; community and technical colleges, college and university employees not in national higher education retirement programs such as Teachers' Insurance and Annuity Association/College Retirement Equity Fund (TIAA/CREF); judges of district and municipal courts; and employees of local governments. PERS participants who joined on or after October 1, 1977, and by either, February 28, 2002, for state and higher education employees, or August 31, 2002, for local government employees, are Plan 2 members unless they exercise an option to transfer their membership to Plan 3. PERS participants who joined the system on or after March 1, 2002, for state and higher education employees, or September 1, 2002, for local government employees have the option of choosing membership in either PERS Plan 2 or PERS Plan 3. The option must be exercised within 90 days of employment. An employee is reported in Plan 2 until a choice is made. Employees who fail to choose within 90 days default to PERS Plan 3. Refer to section B of this note for PERS plan descriptions.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by RCW 41.40, employee contribution rates to the defined contribution component range from 5 to 15 percent of salaries based on age. There are currently no requirements for employer contributions to the defined contribution component of PERS Plan 3.

PERS Plan 3 defined contribution retirement benefits are solely dependent upon the results of investment activities. Members may elect to self-direct the

investment of their contributions as authorized by the Employee Retirement Benefits Board. Any expenses caused in conjunction with self-directed investments are to be paid by members. Absent a member's self-direction, PERS Plan 3 investments are made in the same portfolio as that of the PERS 2/3 defined benefit plan.

For Fiscal Year 2002, employee contributions required and made were \$960,409, and plan refunds paid out were \$6,318.

Teachers Retirement System Plan 3 (TRS 3)

The Teachers Retirement System (TRS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through the Department of Retirement Systems (DRS). Eligible employees include certificated employees in grades K-12 in the public schools. TRS participants who joined on or after October 1, 1977, and by June 30, 1996, are Plan 2 members unless they exercised an option to transfer their membership to Plan 3. TRS participants joining the system on or after July 1, 1996, and those who exercised their transfer option, are members of TRS Plan 3. Refer to Section B of this note for TRS plan descriptions.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by RCW 41.34, employee contribution rates to the defined contribution component range from 5 to 15 percent of salaries based on age. There are currently no requirements for employer contributions to the defined contribution component of TRS Plan 3.

TRS Plan 3 defined contribution retirement benefits are solely dependent upon the results of investment activities. Members may elect to self-direct the investment of their contributions as authorized by the Employee Retirement Benefits Board. Any expenses caused in conjunction with self-directed investments are to be paid by members. Absent a member's self-direction, TRS Plan 3 investments are made in the same portfolio as that of the TRS 2/3 defined benefit plan.

For Fiscal Year 2002, employee contributions required and made were \$142.8 million and plan refunds paid out were \$18.4 million.

The School Employees' Retirement System (SERS 3)

The School Employees' Retirement System (SERS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through the Department of Retirement Systems (DRS). Eligible employees include classified employees of school districts and educational service districts who are SERS Plan 2 members on or after September 1, 2000, and who

elect to transfer. Refer to Section B of this note for SERS plan descriptions.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by RCW 41.35, employee contribution rates to the defined contribution component range from 5 percent to 15 percent of salaries based on age. There are currently no requirements for employer contributions to the defined contribution component of SERS Plan 3.

SERS Plan 3 defined contribution retirement benefits are solely dependent upon the results of investment activities. Members may elect to self-direct the investment of their contributions as authorized by the Employee Retirement Benefits Board. Any expenses caused in conjunction with self-directed investments are to be paid by members. Absent a member's self-direction, SERS Plan 3 investments are made in the same portfolio as that of the SERS 2/3 defined benefit plan.

For Fiscal Year 2002, employee contributions required and made were \$36.6 million and plan refunds paid out were \$10.9 million.

Judicial Retirement Account (JRA)

The Judicial Retirement Account Plan was established by the Legislature in 1988 to provide supplemental retirement benefits. It is a defined contribution plan administered by the state of Washington Administrator for the Courts, under the direction of the Board for Judicial Administration. Membership includes judges elected or appointed to the Supreme Court, Court of Appeals, and Superior Courts, and who are members of the PERS for their services as a judge. Vesting is full and immediate. There are three participating employers in JRA.

Employee contributions equal 2.5 percent of salary and the state, as employer, matches this amount. Contributions are collected by the Administrator for the Courts. The employer and employee obligations to contribute are established per chapter 2.14 RCW. Current-year covered payroll for JRA employees was \$21.33 million for the fiscal year ended June 30, 2002. For Fiscal Year 2002, the contribution requirement for JRA was \$1,066,000. Actual employer and employee contributions were \$533,000 each, for a total of \$1,066,000. Plan benefits paid out for Fiscal Year 2001 totaled \$205,982.

A JRA member who separates from judicial service for any reason is entitled to receive a lump-sum distribution of the accumulated contributions. If a member dies, the amount of accumulated contributions standing to the member's credit at the time of the member's death shall

be paid to such a person or persons having an insurable interest in the member's life, per written designation of the member.

Teachers' Insurance and Annuity Association/College Retirement Equity Fund (TIAA/CREF)

TIAA/CREF, privately administered defined contribution plans, provide individual retirement fund contracts for each eligible employee. There are 38 participating state employers in the TIAA/CREF plan. Eligible employees include higher education faculty and other positions as designated by each institution; participation was established under chapter 28B.10 RCW. The employee must commence participation within the first two years of employment. Once eligible to participate in this system, members are vested immediately.

Employee contribution rates, which are based on age, range from 5 to 10 percent of salary. These rates are matched by the institution and sent to TIAA/CREF. The employer and employee obligations to contribute are established per chapter 28B.10 RCW. For Fiscal Year 2002, covered payroll for TIAA/CREF employees was \$1.1 billion and the contribution requirement for TIAA/CREF was \$186 million. Actual employer and employee contributions were \$93 million each, for a total of \$186 million. These contribution amounts represent approximately eight percent of covered payroll for employers and employees.

TIAA/CREF benefits are payable upon termination at the member's option unless the participant is reemployed in another institution which participates in TIAA/CREF. Upon retirement, participant accumulations are used to purchase an annuity. The benefits are determined as follows: TIAA - accumulations are converted to a fixed guaranteed annuity payable for life. In addition to the guaranteed annuity, a dividend payment is declared each year depending on investment performance; CREF - at retirement the value of the fund is converted to a variable annuity. This means the annuity is not guaranteed but rises and falls with the value of equity investments.

J. Plan Net Assets and Changes in Plan Net Assets

Pension plan investments are presented at fair value. The fair value of investments is based on published market prices and quotations from major investment brokers at current exchange rates, as available. Privately held mortgages have been valued at cost which approximates fair market value. The fair value of real estate investments has been estimated based on independent appraisals. Private equity investments are valued by independent investment advisors based on an analysis of the audited financial statements of the underlying partnerships. The pension funds have no

investments of any commercial or industrial organization whose market value equals five percent or more of each plan's net assets.

The Combining Statement of Plan Net Assets that follows presents the principal components of receivables, investments, and liabilities.

The Combining Statement of Changes in Plan Net Assets presents the additions and deductions to plan net assets.

Combining Statement of Plan Net Assets

Pension and Other Employee Benefit Funds

June 30, 2002

(expressed in thousands)

	PERS Plan 1	PERS Plan 2/3 Defined Benefit	PERS Plan 3 Defined Contribution	TRS Plan 1	TRS Plan 2 & 3 Defined Benefit	TRS Plan 3 Defined Contribution	SERS Plan 2 & 3 Defined Benefit
Assets:							
Cash and pooled investments	\$ 1,378	\$ 1,009	\$ 32	\$ 4,833	\$ 694	\$ 2,223	\$ 5,103
Receivables:							
Interest and dividends	38,169	40,093	74	32,569	13,005	3,571	5,200
Due from other funds	11	261	-	10	1,660	-	5,740
Due from other governments	6,613	6,208	-	4,320	728	-	640
Other (net of allowance)	10,382	10,280	19	8,748	4,266	900	1,578
Total Receivables	55,175	56,842	93	45,647	19,659	4,471	13,158
Investments, Noncurrent:							
Asset backed securities	117,595	123,690	229	100,315	40,101	11,011	16,023
Collateralized mort oblig	479,713	504,576	934	409,221	163,588	44,918	65,364
Commercial paper	44,552	46,861	87	38,005	15,193	4,172	6,071
Corporate bonds	1,029,315	1,082,661	2,005	878,060	351,008	96,380	140,251
Corporate stock	480,614	505,523	936	409,989	163,895	45,003	65,487
Govt securities domestic	179,657	188,968	350	153,257	61,265	16,822	24,479
Govt securities foreign	30,326	31,898	59	25,870	10,342	2,840	4,132
Government bonds	2,664	2,802	5	2,272	908	249	363
Repurchase agreements	143,394	150,826	279	122,323	48,899	13,427	19,538
Certificates of deposit	233,066	245,388	210	198,817	79,730	21,571	31,828
Mutual funds	3,743,763	3,937,792	7,290	3,193,629	1,276,667	350,548	510,112
Mortgages	106,366	111,878	207	90,735	36,272	9,960	14,493
Real estate	830,874	873,936	1,618	708,780	283,338	77,799	113,212
Private equity	1,182,335	1,243,612	2,302	1,008,595	403,190	110,708	161,101
Investments on loan	685,747	721,287	1,335	584,978	233,848	64,210	93,437
Short term investments	364,420	389,884	715	319,370	132,376	36,315	55,453
Other noncurrent investments	1,161	621	11,403	1,509	617	781,664	1,089
Total Investments, Noncurrent	9,655,562	10,162,203	29,964	8,245,725	3,301,237	1,687,597	1,322,433
Total Assets	\$ 9,712,115	\$ 10,220,054	\$ 30,089	\$ 8,296,205	\$ 3,321,590	\$ 1,694,291	\$ 1,340,694
Liabilities:							
Obligations under security lending agreements	\$ 700,871	\$ 736,612	\$ 1,363	\$ 598,396	\$ 239,229	\$ 65,521	\$ 96,424
Accrued liabilities	19,966	11,769	252	16,568	3,624	1,005	1,384
Due to other funds	6,298	972	-	1,914	501	-	196
Total Liabilities	727,135	749,353	1,615	616,878	243,354	66,526	98,004
Net Assets							
Net Assets Held in Trust for:							
Pension Benefits	8,984,980	9,470,701	28,474	7,679,327	3,078,236	1,627,765	1,242,690
(Schedule of funding progress by plan begins on page 112)							
Deferred Compensation Participants							
Total Net Assets	\$ 8,984,980	\$ 9,470,701	\$ 28,474	\$ 7,679,327	\$ 3,078,236	\$ 1,627,765	\$ 1,242,690

State of Washington

SERS Plan 3 Defined Contribution	LEOFF Plan 1	LEOFF Plan 2	WSPRS	JRS	JRA	Judges	VFFRPF	Deferred Compensation	Total
\$ 624	\$ 1,936	\$ 488	\$ 508	\$ 371	\$ 6	\$ 4,746	\$ 8,620	\$ 381	\$ 32,952
1,411	18,744	9,585	2,525	13	-	-	425	-	165,384
-	5	3	1	1	-	11	21	1	7,725
-	-	4,387	54	18	-	1	-	-	22,969
355	4,780	2,473	636	7	-	-	107	-	44,531
1,766	23,529	16,448	3,216	39	-	12	553	1	240,609
4,347	57,761	29,564	7,784	-	-	-	1,312	-	509,732
17,732	235,628	120,601	31,752	-	-	-	5,351	-	2,079,378
1,647	21,883	11,200	2,949	-	-	-	497	-	193,117
38,048	505,583	258,773	68,129	-	-	-	11,483	-	4,461,696
17,766	236,070	120,828	31,811	-	-	-	5,361	-	2,083,283
6,641	88,245	45,166	11,891	-	-	-	2,004	-	778,745
1,121	14,895	7,624	2,007	-	-	-	338	-	131,452
98	1,308	670	176	-	-	-	30	-	11,545
5,300	70,433	36,050	9,491	-	-	-	1,600	-	621,560
8,544	114,478	58,593	15,427	-	-	-	2,600	-	1,010,252
138,386	1,838,876	941,193	247,796	-	-	-	41,764	-	16,227,816
3,932	52,245	26,741	7,040	-	-	-	1,186	-	461,055
30,713	408,112	208,884	54,995	-	-	-	9,269	-	3,601,530
43,704	580,744	297,242	78,258	-	-	-	13,190	-	5,124,981
25,348	336,828	172,399	45,389	-	-	-	7,650	-	2,972,456
15,027	180,193	97,502	24,519	8,165	-	-	4,065	-	1,628,004
142,110	823	149	119	81	9,307	915	1,669	1,353,000	2,306,237
500,464	4,744,105	2,433,179	639,533	8,246	9,307	915	109,369	1,353,000	44,202,839
\$ 502,854	\$ 4,769,570	\$ 2,450,115	\$ 643,257	\$ 8,656	\$ 9,313	\$ 5,673	\$ 118,542	\$ 1,353,382	\$ 44,476,400
\$ 25,866	\$ 344,509	\$ 176,057	\$ 46,433	\$ 78	\$ 1	\$ 879	\$ 9,409	\$ 89	\$ 3,041,737
423	6,520	2,611	1,055	145	-	11	115	364	65,812
-	79	181	4	-	-	-	5	9	10,159
26,289	351,108	178,849	47,492	223	1	890	9,529	462	3,117,708
476,565	4,418,462	2,271,266	595,765	8,433	9,312	4,783	109,013		40,005,772
								1,352,920	1,352,920
\$ 476,565	\$ 4,418,462	\$ 2,271,266	\$ 595,765	\$ 8,433	\$ 9,312	\$ 4,783	\$ 109,013	\$ 1,352,920	\$ 41,358,692

Combining Statement of Changes in Plan Net Assets

Pension and Other Employee Benefit Funds

For the Fiscal Year Ended June 30, 2002

(expressed in thousands)

	PERS Plan 1	PERS Plan 2/3 Defined Benefit	PERS Plan 3 Defined Contribution	TRS Plan 1	TRS Plan 2/3 Defined Benefit	TRS Plan 3 Defined Contribution	SERS Plan 2/3 Defined Benefit
Additions:							
Contributions:							
Employers	\$ 68,631	\$ 50,954	\$ -	\$ 59,435	\$ 46,360	\$ -	\$ 11,312
Members	72,562	52,557	960	51,835	5,604	142,774	5,270
State	-	-	-	-	-	-	-
Participants	-	-	-	-	-	-	-
Total Contributions	141,193	103,511	960	111,270	51,964	142,774	16,582
Investment Income:							
Net appreciation (depreciation) in fair value	(887,209)	(907,524)	(753)	(755,813)	(309,314)	(147,991)	(124,199)
Interest and dividends	264,800	270,210	112	226,106	93,239	19,853	37,483
Less: Investment expenses	(21,898)	(22,248)	(7)	(18,659)	(7,097)	(1,952)	(3,138)
Net Investment Income	(644,307)	(659,562)	(648)	(548,366)	(223,172)	(130,090)	(89,854)
Charges for Services	-	6,131	1,035	-	3,034	306	1,109
Transfers from other pension plans	113	1	28,419	46	5	1,539	17,884
Other additions	-	-	-	-	-	-	-
Total Additions	(503,001)	(549,919)	29,766	(437,050)	(168,169)	14,529	(54,279)
Deductions:							
Pension benefits	718,730	60,553	-	679,009	8,669	-	2,048
Pension refunds	7,446	42,087	6	2,313	4,511	18,395	2,397
Transfers to other pension plans	3	30,891	18	-	1,340	244	1,454
Administrative expenses	381	6,040	1,268	176	4,519	175	1,617
Distributions to participants	-	-	-	-	-	-	-
Total Deductions	726,560	139,571	1,292	681,498	19,039	18,814	7,516
Net Increase	(1,229,561)	(689,490)	28,474	(1,118,548)	(187,208)	(4,285)	(61,795)
Net Assets - Beginning	10,214,541	10,160,191	-	8,797,875	3,265,444	1,632,050	1,304,485
Net Assets - Ending	\$ 8,984,980	\$ 9,470,701	\$ 28,474	\$ 7,679,327	\$ 3,078,236	\$ 1,627,765	\$ 1,242,690

State of Washington

SERS Plan 3 Defined Contribution	LEOFF Plan 1	LEOFF Plan 2	WSPRS	JRS	JRA	Judges	VFFRPF	Deferred Compensation	Total
\$ -	\$ 98	\$ 23,996	\$ -	\$ 229	\$ 532	\$ 8	\$ 759	\$ -	\$ 262,314
36,569	100	39,486	1,246	229	532	8	150	-	409,882
-	-	15,551	-	6,000	-	250	3,270	-	25,071
-	-	-	-	-	-	-	-	119,078	119,078
36,569	198	79,033	1,246	6,458	1,064	266	4,179	119,078	816,345
(33,575)	(433,823)	(213,499)	(57,906)	(2)	(1,199)	(3)	(9,864)	(194,885)	(4,077,559)
8,486	129,561	63,658	17,273	255	290	232	3,193	43,233	1,177,984
(501)	(10,710)	(5,218)	(1,426)	(10)	-	(14)	(261)	-	(93,139)
(25,590)	(314,972)	(155,059)	(42,059)	243	(909)	215	(6,932)	(151,652)	(2,992,714)
447	-	-	-	-	-	-	-	-	12,062
1,448	44	1	249	-	-	-	-	-	49,749
-	-	-	-	-	9	-	6	999	1,014
12,874	(314,730)	(76,025)	(40,564)	6,701	164	481	(2,747)	(31,575)	(2,113,544)
-	252,625	2,743	22,316	8,060	206	656	7,431	-	1,763,046
10,871	92	9,143	199	-	-	-	15	-	97,475
15,735	16	48	-	-	-	-	-	-	49,749
175	236	11	14	-	12	-	61	1,820	16,505
-	-	-	-	-	-	-	-	77,602	77,602
26,781	252,969	11,945	22,529	8,060	218	656	7,507	79,422	2,004,377
(13,907)	(567,699)	(87,970)	(63,093)	(1,359)	(54)	(175)	(10,254)	(110,997)	(4,117,921)
490,472	4,986,161	2,359,236	658,858	9,792	9,366	4,958	119,267	1,463,917	45,476,613
\$ 476,565	\$ 4,418,462	\$ 2,271,266	\$ 595,765	\$ 8,433	\$ 9,312	\$ 4,783	\$ 109,013	\$ 1,352,920	\$ 41,358,692

Note 12 - Commitments and Contingencies

A. Construction and Other Commitments

Outstanding commitments related to state facility construction, improvement, and/or renovation totaled \$2.6 billion at June 30, 2002.

B. Summary of Significant Litigation

The state and its agencies are parties to numerous routine legal proceedings that normally occur in governmental operations. At any given point, there may be numerous lawsuits involving state agencies that could impact expenditures. There is a recurring volume of tort and other claims for compensation and damages against the state and some specific state agencies, including the Departments of Transportation, Corrections, Social and Health Services, and the University of Washington. There are risk management funds reserved by the state for these claims and insurance is available to pay a portion of damages for certain types of claims. There has been a trend over the past two years of higher jury verdicts on certain types of damage claims. The collective impact of these claims, however, is not likely to have a material impact on state revenues or expenditures.

Social Service Program Administration Litigation

During the reporting period, there were a number of lawsuits challenging the management and administration of state programs. Some lawsuits seek an expansion of program social services for certain constituents. In *Allen v. Western State Hospital*, for instance, the Washington Protection and Advocacy System has filed a class action lawsuit on behalf of patients with developmental disabilities at Western State Hospital alleging that the state programs are inadequate and the state has failed to provide community based services when appropriate. The trial has been stayed pending further review of whether program changes and funding requests to the Legislature by the Department of Social and Health Services will resolve claims. *Arc, et al. v. Quasim* is a class action on behalf of the persons with developmental disabilities seeking access to Medicaid funded services. The trial has been stayed based on a settlement agreement contingent on additional future funding by the Legislature. If these claims are not resolved through settlement and the cases go to trial, it is difficult to estimate with any certainty the potential amount of damages which might be recovered. These lawsuits, however, are not expected to have a material impact on state revenues or expenditures. If relief is granted, there would be a need to reprioritize agency program expenditures in the budget process to provide program support for individuals in these classes.

Social Security Benefits

There is a class action lawsuit challenging the Department of Social and Health Services' authority to use Social Security benefits received on behalf of a foster child when it acts as a representative payee and applies the benefits toward the costs of the child's foster care. The Department currently receives \$9 million a year in Social Security monies that it uses for this purpose. This is consistent with the practice in other states. The lawsuit sought a declaratory ruling that the state may not obtain and use such funds for foster care services, along with a refund of funds used in the past. The State Supreme Court has determined that the Department may not use the Social Security funds in this manner. The United States Supreme Court has accepted review of this case and argument is scheduled for December 2002. If relief is affirmed, there would be a reduction of revenue to the state in the future, resulting in a need to seek additional funding or reprioritize use of existing funding. There also would be a follow-up proceeding to determine to what extent there should be refunds. It is difficult to estimate with any certainty the potential amount of refunds which might be recovered.

Higher Education

Institutions of higher education occasionally have lawsuits based on program services or salary and benefits. In *McGowan v. State* and *Public School Employees of Washington v. State*, the plaintiffs argue that the State must fund cost of living increases for all school district employees. It is estimated the additional cost to the state for the 2001-02 school year would be about \$99 million. The Thurston County Superior Court denied the relief requested and granted a summary judgment motion in favor of the state's position. This ruling was appealed to the State Supreme Court. The *Mader, et.al v. State* lawsuit is a class action lawsuit by certain part-time faculty at community colleges seeking to establish eligibility under certain pension programs and payment of employer contribution for previous time periods.

The 2002 Legislation appropriated \$12 million to settle these claims and the settlement has received court approval. In a companion case, part-time faculty are also seeking state-paid health care benefits during summer quarter. This case was dismissed in the Court of Appeals, but review and argument are pending before the State Supreme Court.

Tax Refund Litigation

There is a recurring volume of lawsuits seeking refunds of taxes paid to the state. The Department of Revenue is a litigant in more than 100 cases, the large majority of which are excise tax refund claims by corporate taxpayers. None of these cases individually or collectively will likely have a material impact on state revenues or expenditures.

Over the past ten years, we have reported on the recurring litigation challenging the state's business and occupation tax structure (referred to as the interstate manufacturers litigation). This litigation represents the claims of approximately 115 corporate taxpayers for business and occupation tax refunds from periods from 1980 to the present. In the most recent round of this litigation, the United States Supreme Court denied certiorari review of an April 1999 decision by the Washington State Supreme Court. *W.R. Grace & Co. - Conn. And Chrysler Motors Corporation v. State of Washington, Department of Rev., and Buffelen Woodworking Co., et al. v. State of Washington, Department of Rev.* The State Supreme Court denied claims for a refund except to the extent the taxpayers could demonstrate entitlement to credits against their Washington State tax liability measured by gross receipt of taxes paid to other taxing jurisdictions outside of the state. Despite case history, the cases were remanded to Thurston County Superior Court, and the taxpayers have waived refunds measured by tax credits. The taxpayers continue to use other refund claims to try to re-present the issue to the United States Supreme Court. Sizeable refund awards, however, are considered remote.

Medicaid Reimbursement Litigation

In the past there has been periodic litigation involving Medicaid reimbursement issues. Over the last three years, there has been an increase in the number and types of claims. Currently, there are three lawsuits that raise issues such as eligibility for Medicaid benefits and the proper formula for cost reimbursement. For instance, *Sacred Heart Medical Center v. DSHS* involves Medicaid providers who allege that they provided medical care to numerous clients while they were terminated from Medicaid because their Medicaid eligibility had been improperly linked to eligibility for Temporary Assistance to Needy Families. In this suit, the providers claim breach of contract and seek reimbursement for the care provided to these clients. Some of the plaintiffs who provided mental health services also allege that the improperly terminated

individuals should have been included in the state's formula for captivated payments to the Regional Support Networks. The Department will have a better estimate of potential damages on the breach of contract claim once discovery is completed, but we now anticipate that the damages will be in the millions of dollars.

In the past, these types of claims have been limited and focused by courts through motion practice and eventually resolved through settlement agreements and legislative appropriation. It is difficult to predict whether the current cases might result in any significant amount of reimbursement under the theories presented. If substantial costs are recovered in any of those proceedings, there would be a need to reprioritize agency program expenditures in the budget process to cover any additional costs.

C. Federal Assistance

The state has received federal financial assistance for specific purposes that are generally subject to review or audit by the grantor agencies. Entitlement to this assistance is generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal regulations, including the expenditure of assistance for allowable purposes. Any disallowance resulting from a review or audit may become a liability of the state. The state does estimate and recognize a claims and judgments liability for disallowances when determined by the grantor agency or for probable disallowances based on experience pertaining to these grants; however, these recognized liabilities and any unrecognized disallowances are considered immaterial to the state's overall financial condition.

D. Arbitrage Rebate

Rebatable arbitrage is defined by the Internal Revenue Service Code Section 148 as earnings on investments purchased from the gross proceeds of a bond issue that are in excess of the amount that would have been earned if the investments were invested at a yield equal to the yield on the bond issue. The rebatable arbitrage must be paid to the federal government. State agencies and universities responsible for investments from bond proceeds carefully monitor their investments to restrict earnings to a yield less than the bond issue, and therefore limit any state arbitrage liability. The state estimates that rebatable arbitrage liability, if any, will be immaterial to its overall financial condition.

Note 13 - Subsequent Events

A. Bond Issues

In August 2002, the state issued \$159.6 million in Various Purpose General Obligation Bonds, Series 2003A, and \$24.9 million in General Obligation Bonds (State Housing Trust Fund), Series 2003T (Taxable).

In October 2002, the state issued \$140.5 million in Motor Vehicle Fuel Tax General Obligation Bonds, Series 2003B, \$158 million in Motor Vehicle Fuel Tax General Obligation Bonds, Series 2003C, and \$605.9 million in Various Purpose General Obligation Refunding Bonds, Series R2003A.

In December 2002, the state issued \$70.3 million in Motor Vehicle Fuel Tax General Obligation Refunding Bonds, Series R2003B.

B. Certificates of Participation

In August 2002, the state issued \$3.9 million in real estate Certificates of Participation for the Department of General Administration, Series 2002C, and \$5.1 million in real estate Certificates of Participation for Central Washington University, Series 2002D.

In September 2002, the state issued \$6.4 million in Certificates of Participation for various state and local government equipment purchases, Series 2002D, and \$2.7 million in real estate Certificates of Participation for the University of Washington, Series 2002E.

In December 2002, the state issued \$10.5 million in Certificates of Participation for various state and local government equipment purchases, Series 2002E, and \$12.9 million in real estate Certificates of Participation for the Secretary of State, Series 2002F.

C. Tobacco Settlement Securitization

On November 5, 2002, the state of Washington securitized a portion of the revenue stream from the Master Settlement Agreement between the state and certain tobacco manufacturers. The state received \$450 million upon execution of a sales agreement with the Tobacco Settlement Authority (TSA). The TSA was created by the Washington State Legislature as a public instrumentality separate and distinct from the state.

D. Voter Initiatives

On November 5, 2002, voters approved Initiative 776 that reduces state and local transportation funding generated by vehicle license fees. The reduction to state revenues is estimated to be \$9 million in the 2001-2003 Biennium.

The voters also approved Initiative 790 that increases state and local government costs for the law enforcement officers' and fire fighters' pension system. The actual fiscal impacts depend on how provisions for increased benefits are implemented. The minimum cost is estimated to decrease General Fund revenues by \$1 million in the 2001-2003 Biennium.